

## POULSBO DISTRIBUTION SCHEDULE

**ORDINANCE NO.**

**SUBJECT:** \_\_\_\_\_

### CONFORM AS TO DATES & SIGNATURES

- ☐ Filed with the City Clerk: \_\_\_\_\_
- ☐ Passed by the City Council: \_\_\_\_\_
- ☐ Signature of Mayor
- ☐ Signature of City Clerk
- ☐ Publication: \_\_\_\_\_
- ☐ Effective: \_\_\_\_\_
- ☐ Recorded: \_\_\_\_\_

### DISTRIBUTED COPIES AS FOLLOWS:

- ☐ NK Herald: \_\_\_\_\_
- ☐ Code Publishing
- ☐ City Attorney
- ☐ Clerk's Department:
- ☐ City Council
- ☐ Finance:
- ☐ Posted to Library Drive and Website
- ☐ Posted to Laserfiche
- ☐ Scanned and Tossed: \_\_\_\_\_
- ☐ Electronically Created Document (No Hard Copy Exists)
- ☐ \_\_\_\_\_

\_\_\_\_\_  
City Clerk

\_\_\_\_\_  
Date

## **ORDINANCE NO. 2022-02**

AN ORDINANCE OF THE CITY OF POULSBO, WASHINGTON, ADOPTING THE 2022 COMPREHENSIVE PLAN AMENDMENTS; RE-DESIGNATING AND REZONING PROPERTY AT 21195 VIKING AVE NW FROM RESIDENTIAL MEDIUM TO RESIDENTIAL HIGH; REPEALING AND REPLACING APPENDIX B-5 AND AMENDING CHAPTERS 8 AND 12 TO REFLECT THE UPDATED 2021 PARKS, RECREATION, AND OPEN SPACE (PROS) PLAN; AMENDING TABLE CFP-4 (THE SIX-YEAR CAPITAL IMPROVEMENT PROJECTS) TO REFLECT PROJECTS LISTED IN THE CITY BUDGET 2021-2027 CAPITAL IMPROVEMENTS PLAN; PROVIDING FOR SEVERABILITY AND ESTABLISHING AN EFFECTIVE DATE.

---

**WHEREAS,** the Growth Management Act requires that every city planning under the GMA periodically update its comprehensive plan; and

**WHEREAS,** on January 19, 2022, the Poulsbo City Council approved a Comprehensive Plan Amendment docket to be considered during the 2022 Comprehensive Plan Amendment cycle; and

**WHEREAS,** the City conducted environmental review of the proposed amendments under the State Environmental Policy Act and, using the optional DNS process, issued a Notice of Application with Optional DNS on February 1, 2022; and

**WHEREAS,** the Poulsbo Planning Commission held a public hearing on the proposed amendments on March 26, 2019 and, after considering all testimony received and all other available information, adopted findings and conclusions and recommended that the Poulsbo city council approve the amendments as presented; and

**WHEREAS,** the Poulsbo City Council held a public hearing on the proposed amendments on March 16, 2022 and, after considering all public testimony received at the hearing and other available information, determined to accept the recommendation of the Planning Commission and adopt the amendments as presented; NOW THEREFORE,

THE CITY COUNCIL OF THE CITY OF POULSBO, WASHINGTON, DO ORDAIN AS FOLLOWS:

**Section 1.** Findings. In support of the actions undertaken by this ordinance, the Poulsbo City Council adopts the findings and conclusions of the Poulsbo Planning Commission dated February 23, 2022, as well as the rationale contained in the Staff Reports to the City Council dated March 10, 2022.

**Section 2.** Re-designation and rezone of property located at 21195 Viking Ave NW (P-11-15-21-01). The Comprehensive Plan Land Use Designation of the property at 21195 Viking Ave NW depicted on the map attached as Exhibit A to this ordinance, is hereby changed from Residential Medium (RM) to Residential High (RH). Figure LU-1, "2036 Land Use Comprehensive Plan Map is hereby amended to reflect this change. The property is also rezoned from Residential Medium (RM) to Residential High (RH) and the Official Zoning Map of the City of Poulsbo is hereby amended to reflect this rezone.

**Section 3.** Text Amendments to Chapter 12 (P-11-12-21-01). The text of Chapter 12, Capital Facilities Plan, is hereby amended to update Table CFP-4 (the City of Poulsbo 6-Year Capital Improvement Projects) to reflect the proposed projects listed in

the 2021-2027 Capital Improvement Projects. The text amendments made by this Section are set forth on Attachment B attached to this ordinance.

**Section 4.** Text Amendments to Appendix B-5, and Chapters 8 and 12 (P-11-12-21-02). The text of chapters 8 and 12 are hereby amended and Appendix B-5 is repealed and replaced to reflect the updated 2021 Parks, Recreation, and Open Space (PROS) Plan. The text amendments made by this Section are set forth on Attachment C attached to this ordinance.

**Section 5.** Severability. If any section, sentence, clause, or phrase of this ordinance should be held to be invalid or unconstitutional by a court of competent jurisdiction, such invalidity or unconstitutionality shall not affect the validity or constitutionality of any other section, sentence, clause or phrase of this ordinance.

**Section 6.** Effective Date. This ordinance shall take effect five (5) days after publication of the attached summary, which is hereby approved.


APPROVED:

DocuSigned by:  
  
12C48DCB4BDD40B...  
MAYOR REBECCA ERICKSON

ATTEST/AUTHENTICATED:

DocuSigned by:  
  
D21DA14DCC754A8...  
CITY CLERK RHIANNON K. FERNANDEZ

APPROVED AS TO FORM:  
OFFICE OF THE CITY ATTORNEY:

BY  85394CE968994B5...  
JAMES E. HANEY

FILED WITH THE CITY CLERK: 03/10/2022  
PASSED BY THE CITY COUNCIL: 03/16/2022  
PUBLISHED: 03/21/2022  
EFFECTIVE DATE: 03/26/2022  
ORDINANCE NO. 2022-02

## **SUMMARY OF ORDINANCE NO. 2022-02**

of the City of Poulsbo, Washington

On the 16th day of March, 2022, the City Council of the City of Poulsbo, passed Ordinance No. 2022-02. A summary of the content of said ordinance, consisting of the title, provides as follows:

AN ORDINANCE OF THE CITY OF POULSBO, WASHINGTON, ADOPTING THE 2022 COMPREHENSIVE PLAN AMENDMENTS; RE-DESIGNATING AND REZONING PROPERTY AT 21195 VIKING AVE NW FROM RESIDENTIAL MEDIUM TO RESIDENTIAL HIGH; REPEALING AND REPLACING APPENDIX B-5 AND AMENDING CHAPTERS 8 AND 12 TO REFLECT THE UPDATED 2021 PARKS, RECREATION, AND OPEN SPACE (PROS) PLAN; AMENDING TABLE CFP-4 (THE SIX-YEAR CAPITAL IMPROVEMENT PROJECTS) TO REFLECT PROJECTS LISTED IN THE CITY BUDGET 2021-2027 CAPITAL IMPROVEMENTS PLAN; PROVIDING FOR SEVERABILITY AND ESTABLISHING AN EFFECTIVE DATE.

The full text of this Ordinance will be mailed upon request.

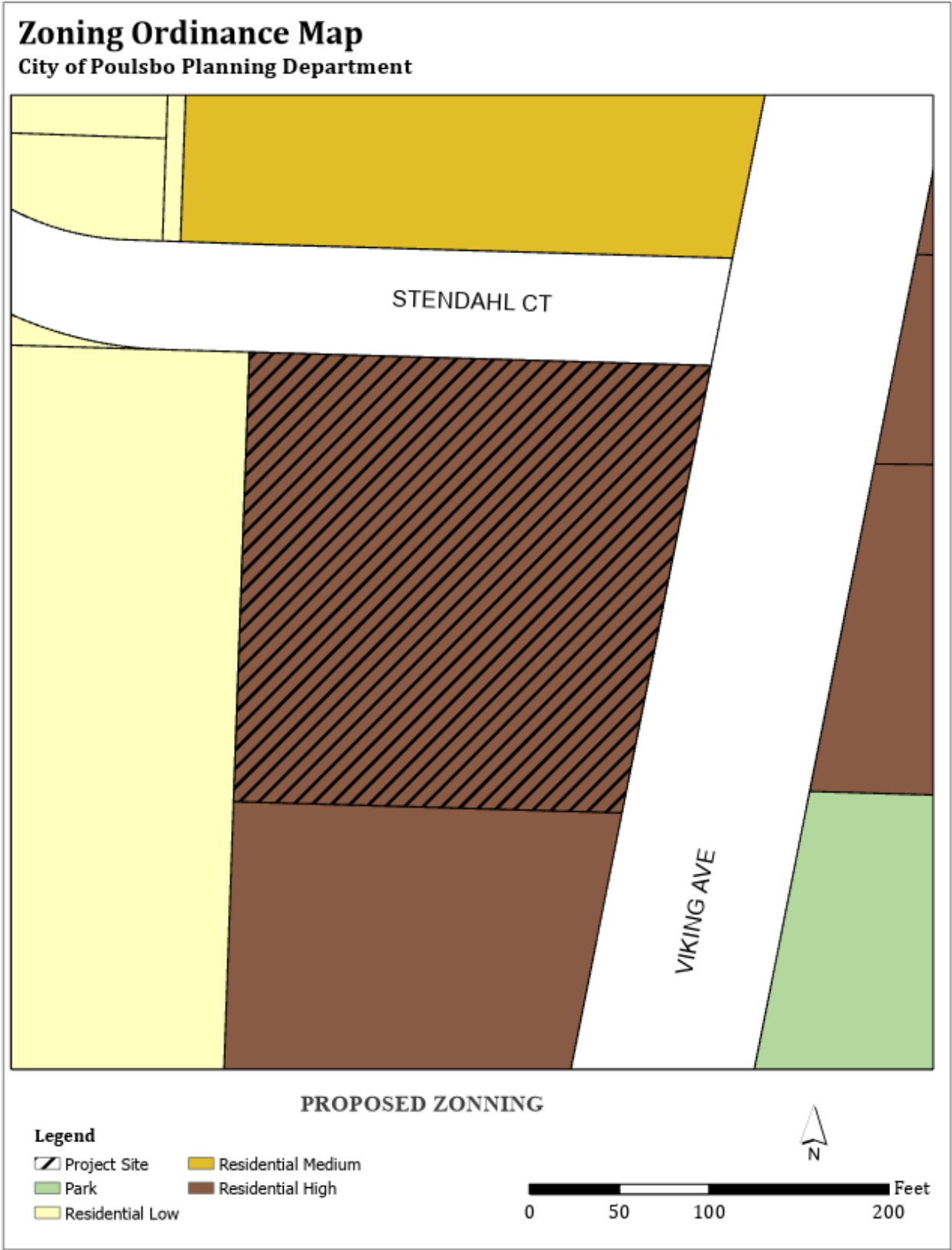
DATED this 17 day of March, 2022.

DocuSigned by:  
  
D21DA14DCC754A8...

---

CITY CLERK RHIANNON K. FERNANDEZ

Attachment A to Adopting Ordinance



Attachment B to Adopting Ordinance

2021 - 2027 GENERAL PURPOSE CAPITAL IMPROVEMENTS										
Page	Project Name	Prior Years Costs	2021 Project Cost	2022 Project Cost	2023 Project Cost	2024 Project Cost	2025 Project Cost	2026 Project Cost	2027 Project Cost	Total Project Cost
GENERAL PROJECTS / MUNICIPAL FACILITIES										
	PW Complex Relocation Phase II			150,000	3,850,000					3,600,000
	6-Non-Voted Bonds				3,450,000					3,450,000
	7-Fund Reserves			150,000						150,000
	11-Lease/Sale				400,000					
	Total Municipal Facility Capital Projects	\$ -	\$ -	\$ 150,000	\$ 3,850,000	\$ -	\$ -	\$ -	\$ -	\$ 4,000,000
	Total Municipal Facility Capital Funding Sources	\$ -	\$ -	\$ 150,000	\$ 3,850,000	\$ -	\$ -	\$ -	\$ -	\$ 4,000,000
	6-Non-Voted Bonds	-	-	-	3,450,000	-	-	-	-	3,450,000
	7-Fund Reserves	-	-	150,000	-	-	-	-	-	150,000
	11-Lease/Sale	-	-	-	400,000	-	-	-	-	400,000



**2021 - 2027 GENERAL PURPOSE CAPITAL IMPROVEMENTS (continued)**

Page	Project Name	Prior Years Costs	2021 Project Cost	2022 Project Cost	2023 Project Cost	2024 Project Cost	2025 Project Cost	2026 Project Cost	2027 Project Cost	Total Project Cost
<b>PARK PROJECTS</b>										
	<b>Lions Park Restroom Replacement</b>							<b>300,000</b>		<b>300,000</b>
	7-Park Reserves							300,000		300,000
	<b>Muriel Iverson Williams Waterfront Park</b>			<b>25,000</b>						<b>25,000</b>
	7-Park Reserves			25,000						25,000
	<b>Parks &amp; Recreation Building</b>		<b>125,000</b>	<b>125,000</b>	-					<b>250,000</b>
	7-Park Reserves		62,500	62,500						125,000
	8-City Impact Fees		62,500	62,500						125,000
	<b>Play for All at Raab Park</b>		<b>1,070,000</b>							<b>1,070,000</b>
	1-Federal Grants		500,000							500,000
	2-State Grants		370,000							370,000
	7-Park Reserves		100,000							100,000
	13-Donation/In-Kind		100,000							100,000
	<b>Poulsbo Event and Recreation Center</b>		<b>293,000</b>	<b>1,830,000</b>	<b>5,000,000</b>	<b>15,000,000</b>	<b>15,000,000</b>			<b>37,123,000</b>
	3-County		293,000	1,830,000	-	-	-			2,123,000
	5-Voted Bonds		-	-	5,000,000	15,000,000	15,000,000			35,000,000
	<b>Poulsbo Skate Park</b>					<b>550,000</b>				<b>550,000</b>
	2-State Grants					400,000				400,000
	7-Park Reserves					100,000				100,000
	13-Donation/In-Kind					50,000				50,000
	<b>Property Acquisition - Adjacent to the PERC</b>			<b>2,400,000</b>						<b>2,400,000</b>
	5-Voted Bonds			2,400,000						2,400,000
	<b>Rotary Morror Community Park</b>	<b>82,200</b>	<b>186,313</b>			<b>256,487</b>				<b>525,000</b>
	2-State Grants	-	-			256,487				256,487
	7-Park Reserves		186,313			-				186,313
	8-City Impact Fees	82,200				-				82,200
	<b>Urban Paths &amp; Trails</b>	-	<b>50,000</b>	<b>12,500</b>	<b>12,500</b>					<b>75,000</b>
	7-Park Reserves	(29,000)	29,000	-	-					-
	8-City Impact Fees	29,000	21,000	12,500	12,500					75,000
	<b>Waterfront Boardwalk</b>		<b>50,000</b>							<b>50,000</b>
	7-Park Reserves		50,000							50,000
	<b>West Poulsbo Waterfront Park</b>					<b>50,000</b>	<b>650,000</b>			<b>700,000</b>
	2-State Grants					-	500,000			500,000
	7-Park Reserves					50,000	50,000			100,000
	8-City Impact Fees					-	100,000			100,000
	<b>Total Park and Recreation Projects</b>	<b>\$ 82,200</b>	<b>\$ 1,774,313</b>	<b>\$ 4,392,500</b>	<b>\$ 5,012,500</b>	<b>\$ 15,856,487</b>	<b>\$ 15,650,000</b>	<b>\$ 300,000</b>	<b>\$ -</b>	<b>\$ 43,068,000</b>
	<b>Total Park and Recreation Capital Funding Sources</b>	<b>\$ 82,200</b>	<b>\$ 1,774,313</b>	<b>\$ 4,392,500</b>	<b>\$ 5,012,500</b>	<b>\$ 15,856,487</b>	<b>\$ 15,650,000</b>	<b>\$ 300,000</b>	<b>\$ -</b>	<b>\$ 43,068,000</b>
	1-Federal Grants	-	500,000	-	-	-	-	-	-	500,000
	2-State Grants	-	370,000	-	-	656,487	500,000	-	-	1,526,487
	3-County	-	293,000	1,830,000	-	-	-	-	-	2,123,000
	5-Voted Bonds	-	-	2,400,000	5,000,000	15,000,000	15,000,000	-	-	37,400,000
	7-Park Reserves	(29,000)	427,813	87,500	-	150,000	50,000	300,000	-	986,313
	8-City Impact Fees	111,200	83,500	75,000	12,500	-	100,000	-	-	382,200
	13-Donation/In-Kind	-	100,000	-	-	50,000	-	-	-	150,000
	<b>Total General Purpose Capital Projects</b>	<b>\$ 82,200</b>	<b>\$ 1,774,313</b>	<b>\$ 4,542,500</b>	<b>\$ 8,862,500</b>	<b>\$ 15,856,487</b>	<b>\$ 15,650,000</b>	<b>\$ 300,000</b>	<b>\$ -</b>	<b>\$ 47,068,000</b>
	<b>Total General Purpose Capital Funding Sources</b>	<b>\$ 82,200</b>	<b>\$ 1,774,313</b>	<b>\$ 4,542,500</b>	<b>\$ 8,862,500</b>	<b>\$ 15,856,487</b>	<b>\$ 15,650,000</b>	<b>\$ 300,000</b>	<b>\$ -</b>	<b>\$ 47,068,000</b>

**2021 - 2027 TRANSPORTATION CAPITAL IMPROVEMENTS**

Page	Project Name	Prior Years Costs	2021 Project Cost	2022 Project Cost	2023 Project Cost	2024 Project Cost	2025 Project Cost	2026 Project Cost	2027 Project Cost	Total Project Cost
<b>STREET PROJECTS</b>										
	<b>3rd Ave (Moe to Hostmark)</b>				<b>160,000</b>	<b>700,000</b>				<b>860,000</b>
	2-State Grants				120,000	600,000				720,000
	7-Street Reserves				40,000	100,000				140,000
	<b>City-wide Safety Improvements</b>		<b>260,000</b>							<b>260,000</b>
	1-Federal Grants		255,000							255,000
	7-Street Reserves		5,000							5,000
	<b>Finn Hill Overlay</b>						<b>50,000</b>	<b>800,000</b>		<b>850,000</b>
	2-State Grants						40,000	650,000		690,000
	7-Street Reserves						10,000	-		10,000
	10-Real Estate Excise Tax						-	150,000		150,000
	<b>Front Street Restoration</b>					<b>400,000</b>				<b>400,000</b>
	2-State Grants					350,000				350,000
	7-Street Reserves					50,000				50,000
	<b>Liberty Bay Waterfront Trail</b>	<b>297,038</b>	<b>174,225</b>			<b>330,000</b>	<b>100,000</b>	<b>1,100,000</b>		<b>2,001,263</b>
	1-Federal Grants	236,685	13,315			-	-	-		250,000
	2-State Grants	-	-			300,000	100,000	1,100,000		1,500,000
	7-Street Reserves	60,353	160,910			30,000	-	-		251,263
	<b>Local Neighborhood Road Maintenance Program</b>	<b>266,046</b>	<b>396,318</b>	<b>125,000</b>	<b>150,000</b>	<b>150,000</b>	<b>150,000</b>	<b>150,000</b>	<b>150,000</b>	<b>1,537,364</b>
	7-Street Reserves	266,046	396,318	125,000	150,000	150,000	150,000	150,000	150,000	1,537,364
	<b>Noll Road Improvements - Phase III - Artwork</b>		<b>150,000</b>							<b>150,000</b>
	6-Non-Voted Bonds		150,000							150,000
	<b>Noll Road Improvements - Phase III - Roadway</b>	<b>3,337,154</b>	<b>7,781,287</b>	<b>650,000</b>		<b>3,020,000</b>	<b>2,300,000</b>	<b>3,000,000</b>		<b>20,088,441</b>
	1-Federal Grants	1,677,516	3,843,807			1,970,000	1,000,000	1,000,000		9,491,323
	2-State Grants	15,000	500,000			1,050,000	750,000	1,500,000		3,815,000
	6-Non-Voted Bonds	-	1,356,480			-	-	-		1,356,480
	7-Street Reserves	474,638	-			-	-	-		474,638
	8-City Impact Fees	1,170,000	1,181,000	300,000		-	550,000	500,000		3,701,000
	10-Real Estate Excise Tax	-	900,000	350,000		-	-	-		1,250,000
	<b>Total Transportation Capital Projects</b>	<b>\$ 3,900,238</b>	<b>\$ 8,761,830</b>	<b>\$ 775,000</b>	<b>\$ 310,000</b>	<b>\$ 4,600,000</b>	<b>\$ 2,600,000</b>	<b>\$ 5,050,000</b>	<b>\$ 150,000</b>	<b>\$ 26,147,068</b>
	<b>Total Transportation Capital Funding Sources</b>	<b>\$ 3,900,238</b>	<b>\$ 8,761,830</b>	<b>\$ 775,000</b>	<b>\$ 310,000</b>	<b>\$ 4,600,000</b>	<b>\$ 2,600,000</b>	<b>\$ 5,050,000</b>	<b>\$ 150,000</b>	<b>\$ 26,147,068</b>
	1-Federal Grants	1,914,201	4,112,122	-	-	1,970,000	1,000,000	1,000,000	-	9,996,323
	2-State Grants	15,000	500,000	-	120,000	2,300,000	890,000	3,250,000	-	7,075,000
	6-Non-Voted Bonds	-	1,506,480	-	-	-	-	-	-	1,506,480
	7-Street Reserves	801,037	562,228	125,000	190,000	330,000	160,000	150,000	150,000	2,468,265
	8-City Impact Fees	1,170,000	1,181,000	300,000	-	-	550,000	500,000	-	3,701,000
	10-Real Estate Excise Tax	-	900,000	350,000	-	-	-	150,000	-	1,400,000

**2021 - 2027 ENTERPRISE CAPITAL IMPROVEMENTS (Water)**

Page	Project Name	Prior Years Costs	2021 Project Cost	2022 Project Cost	2023 Project Cost	2024 Project Cost	2025 Project Cost	2026 Project Cost	2027 Project Cost	Total Project Cost
<b>WATER PROJECTS</b>										
	340 Zone Fire Flow - 4th Ave					250,000				250,000
	7-Water Reserves					250,000				250,000
	3rd Ave Water				500,000					500,000
	7-Water Reserves				500,000					500,000
	Big Valley Well #3							450,000		450,000
	7-Water Reserves							450,000		450,000
	Caldart Main			600,000						600,000
	7-Water Reserves			600,000						600,000
	Finn Hill Tank Retrofit						80,000	500,000		580,000
	7-Water Reserves						80,000	500,000		580,000
	Front Street Water Main Replacement					350,000				350,000
	7-Water Reserves					350,000				350,000
	Hostmark Pipe						500,000			500,000
	7-Water Reserves						500,000			500,000
	Mesford PRV			400,000						400,000
	7-Water Reserves			400,000						400,000
	Noll Road Water Improvements	68,370	701,631							770,001
	7-Water Reserves	68,370	701,631							770,001
	Old Town Water Main Replacement					350,000				350,000
	7-Water Reserves					350,000				350,000
	Olhava (Nordland Trail) Relocate	22,194	52,806							75,000
	7-Water Reserves	22,194	52,806							75,000
	Raab Park Tank & Booster Pump	38,358	1,628,545							1,666,903
	7-Water Reserves	38,358	1,628,545							1,666,903
	SR305 Crossing						300,000			300,000
	7-Water Reserves						300,000			300,000
	Westside Well #2							412,000		412,000
	7-Water Reserves							412,000		412,000
	Westside Well - Treatment for Manganese	141,533	1,908,467							2,050,000
	7-Water Reserves	141,533	1,908,467							2,050,000
	Wilderness Tank Retrofit		80,000					500,000		580,000
	7-Water Reserves		80,000					500,000		580,000
	<b>Total Water Capital Projects</b>	<b>\$ 270,455</b>	<b>\$ 4,371,449</b>	<b>\$ 1,000,000</b>	<b>\$ 500,000</b>	<b>\$ 950,000</b>	<b>\$ 880,000</b>	<b>\$ 1,862,000</b>	<b>\$ -</b>	<b>\$ 9,833,904</b>
	<b>Total Water Capital Funding Sources</b>	<b>\$ 270,455</b>	<b>\$ 4,371,449</b>	<b>\$ 1,000,000</b>	<b>\$ 500,000</b>	<b>\$ 950,000</b>	<b>\$ 880,000</b>	<b>\$ 1,862,000</b>	<b>\$ -</b>	<b>\$ 9,833,904</b>
	7-Water Reserves	270,455	4,371,449	1,000,000	500,000	950,000	880,000	1,862,000	-	9,833,904

**2021 - 2027 ENTERPRISE CAPITAL IMPROVEMENTS (Sewer)**

Page	Project Name	Prior Years Costs	2021 Project Cost	2022 Project Cost	2023 Project Cost	2024 Project Cost	2025 Project Cost	2026 Project Cost	2027 Project Cost	Total Project Cost
<b>SEWER PROJECTS</b>										
	<b>3rd Ave Sewer</b>				<b>300,000</b>					<b>300,000</b>
	<i>7-Sewer Reserves</i>				300,000					300,000
	<b>Alasund Pump Station Gravity Connection</b>				<b>500,000</b>					<b>500,000</b>
	<i>7-Sewer Reserves</i>				500,000					500,000
	<b>Kitsap County - Bangor/Keyport Forcemain Replacement</b>			<b>1,165,590</b>		<b>1,903,441</b>				<b>3,069,031</b>
	<i>7-Sewer Reserves</i>			1,165,590		1,903,441				3,069,031
	<b>Kitsap County - Diffuser Replacement</b>				<b>171,259</b>					<b>171,259</b>
	<i>7-Sewer Reserves</i>				171,259					171,259
	<b>Kitsap County - HVAC Upgrades</b>					<b>277,025</b>				<b>277,025</b>
	<i>7-Sewer Reserves</i>					277,025				277,025
	<b>Kitsap County - Lemolo Shores Pipeline Upgrade</b>			<b>730,000</b>	<b>4,100,000</b>					<b>4,830,000</b>
	<i>7-Sewer Reserves</i>			730,000	4,100,000					4,830,000
	<b>Kitsap County - Nutrient Process Upgrade</b>					<b>79,150</b>				<b>79,150</b>
	<i>7-Sewer Reserves</i>					79,150				79,150
	<b>Kitsap County - Sewer Utility Plan</b>				<b>395,750</b>					<b>395,750</b>
	<i>7-Sewer Reserves</i>				395,750					395,750
	<b>Kitsap County - Solids Dewatering</b>		<b>788,702</b>							<b>788,702</b>
	<i>7-Sewer Reserves</i>		788,702							788,702
	<b>Kitsap County - Solid Facilities Upgrades</b>				<b>395,750</b>					<b>395,750</b>
	<i>7-Sewer Reserves</i>				395,750					395,750
	<b>Kitsap County - Staff Trailers Replacement</b>			<b>228,672</b>						<b>228,672</b>
	<i>7-Sewer Reserves</i>			228,672						228,672
	<b>Kitsap County - Third Lemolo Siphon</b>	<b>56,841</b>	<b>46,972</b>					<b>710,000</b>	<b>710,000</b>	<b>1,523,813</b>
	<i>7-Sewer Reserves</i>	56,841	46,972					710,000	710,000	1,523,813
	<b>Kitsap County - UV Upgrades</b>		<b>483,172</b>							<b>483,172</b>
	<i>7-Sewer Reserves</i>		483,172							483,172
	<b>Lemolo House Purchase</b>					<b>500,000</b>				<b>500,000</b>
	<i>7-Sewer Reserves</i>					500,000				500,000
	<b>Noll Road Sewer Improvements</b>	<b>1,853</b>	<b>298,146</b>							<b>299,999</b>
	<i>7-Sewer Reserves</i>	1,853	298,146							299,999
	<b>Old Town Sewer Upgrades</b>					<b>140,000</b>	<b>100,000</b>			<b>240,000</b>
	<i>7-Sewer Reserves</i>					140,000	100,000			240,000
	<b>Pump Station Safety Improvements</b>	<b>54,662</b>	<b>245,338</b>							<b>300,000</b>
	<i>7-Sewer Reserves</i>	54,662	245,338							300,000
	<b>SR305 Force Main Extension</b>						<b>200,000</b>	<b>2,610,000</b>		<b>2,810,000</b>
	<i>7-Sewer Reserves</i>						200,000	2,610,000		2,810,000
	<b>SR305 Storage Facility</b>		<b>600,000</b>	<b>500,000</b>						<b>1,100,000</b>
	<i>7-Sewer Reserves</i>		600,000	500,000						1,100,000
	<b>Total Sewer Capital Projects</b>	<b>\$ 113,356</b>	<b>\$ 2,462,330</b>	<b>\$ 2,624,262</b>	<b>\$ 5,862,759</b>	<b>\$ 2,899,616</b>	<b>\$ 300,000</b>	<b>\$ 3,320,000</b>	<b>\$ 710,000</b>	<b>\$ 18,292,323</b>
	<b>Total Sewer Capital Funding Sources</b>	<b>\$ 113,356</b>	<b>\$ 2,462,330</b>	<b>\$ 2,624,262</b>	<b>\$ 5,862,759</b>	<b>\$ 2,899,616</b>	<b>\$ 300,000</b>	<b>\$ 3,320,000</b>	<b>\$ 710,000</b>	<b>\$ 18,292,323</b>
	<i>7-Sewer Reserves</i>	113,356	2,462,330	2,624,262	5,862,759	2,899,616	300,000	3,320,000	710,000	18,292,323

**2021 - 2027 ENTERPRISE CAPITAL IMPROVEMENTS (Storm)**

Page	Project Name	Prior Years Costs	2021 Project Cost	2022 Project Cost	2023 Project Cost	2024 Project Cost	2025 Project Cost	2026 Project Cost	2027 Project Cost	Total Project Cost
<b>STORM DRAIN PROJECTS</b>										
	<b>7th Ave Regional Detention/Treatment Facility</b>						<b>600,000</b>	<b>875,000</b>		<b>1,475,000</b>
	2-State Grants						500,000	700,000		1,200,000
	7-Storm Drain Reserves						100,000	175,000		275,000
	<b>8th Avenue Culvert Replacement</b>				<b>100,000</b>	<b>525,000</b>				<b>625,000</b>
	2-State Grants				-	400,000				400,000
	7-Storm Drain Reserves				100,000	125,000				225,000
	<b>American Legion Park Outfall Repair</b>					<b>10,000</b>	<b>120,000</b>			<b>130,000</b>
	7-Storm Drain Reserves					10,000	120,000			130,000
	<b>Bjorgen Creek Culvert Replacement - Deer Run</b>						<b>20,000</b>	<b>280,000</b>		<b>300,000</b>
	7-Storm Drain Reserves						20,000	280,000		300,000
	<b>Deer Run Pond Retrofit</b>						<b>20,000</b>	<b>180,000</b>		<b>200,000</b>
	7-Storm Drain Reserves						20,000	180,000		200,000
	<b>Dogfish Creek Retrofit (South Fork)</b>	<b>50,514</b>	<b>177,386</b>			<b>500,000</b>	<b>500,000</b>			<b>1,227,900</b>
	2-State Grants	50,514	177,386			375,000	375,000			977,900
	7-Storm Drain Reserves	-	-			125,000	125,000			250,000
	<b>Forest Rock Hills (SR 305) Outfall</b>							<b>75,000</b>		<b>75,000</b>
	7-Storm Drain Reserves							75,000		75,000
	<b>Glenn Haven Storm Drain Replacement</b>		<b>10,000</b>	<b>150,000</b>						<b>160,000</b>
	7-Storm Drain Reserves		10,000	150,000						160,000
	<b>Noll Road Basin Direct Discharge</b>		<b>40,000</b>			<b>100,000</b>	<b>500,000</b>			<b>640,000</b>
	7-Storm Drain Reserves		40,000			100,000	500,000			640,000
	<b>Noll Road Culvert Replacement/Bjorgen Creek</b>	<b>162,555</b>	<b>1,262,494</b>							<b>1,425,049</b>
	7-Storm Drain Reserves	162,555	1,262,494							1,425,049
	<b>Noll Road Storm - South Segment</b>		<b>1,000,000</b>							<b>1,000,000</b>
	7-Storm Drain Reserves		1,000,000							1,000,000
	<b>Noll Road Storm LID - Retrofit</b>	<b>104,106</b>	<b>145,894</b>				<b>600,000</b>			<b>850,000</b>
	2-State Grants	104,106	145,894				525,000			775,000
	7-Storm Drain Reserves	-	-				75,000			75,000
	<b>Poulsbo Creek Outfall</b>		<b>40,000</b>	<b>250,000</b>						<b>290,000</b>
	7-Storm Drain Reserves		40,000	250,000						290,000
	<b>Ridgewood/Kevos Pond - Replace Storm Drains</b>				<b>260,000</b>					<b>260,000</b>
	7-Storm Drain Reserves				260,000					260,000
	<b>West Poulsbo Waterfront Park - Storm Drain</b>	<b>771,508</b>	<b>257,215</b>			<b>375,000</b>	<b>375,000</b>			<b>1,778,723</b>
	2-State Grants	271,920	196,661			300,000	300,000			1,068,581
	7-Storm Drain Reserves	499,588	60,554			75,000	75,000			710,142
	<b>Total Storm Drain Capital Projects</b>	<b>\$ 1,088,683</b>	<b>\$ 2,932,989</b>	<b>\$ 400,000</b>	<b>\$ 360,000</b>	<b>\$ 1,510,000</b>	<b>\$ 2,735,000</b>	<b>\$ 1,410,000</b>	<b>\$ -</b>	<b>\$ 10,436,672</b>
	<b>Total Storm Drain Capital Funding Sources</b>	<b>\$ 1,088,683</b>	<b>\$ 2,932,989</b>	<b>\$ 400,000</b>	<b>\$ 360,000</b>	<b>\$ 1,510,000</b>	<b>\$ 2,735,000</b>	<b>\$ 1,410,000</b>	<b>\$ -</b>	<b>\$ 10,436,672</b>
	2-State Grants	426,540	519,941	-	-	1,075,000	1,700,000	700,000	-	4,421,481
	7-Storm Drain Reserves	662,143	2,413,048	400,000	360,000	435,000	1,035,000	710,000	-	6,015,191
	<b>Total Enterprise Capital Projects</b>	<b>\$ 1,472,494</b>	<b>\$ 9,766,768</b>	<b>\$ 4,024,262</b>	<b>\$ 6,722,759</b>	<b>\$ 5,359,616</b>	<b>\$ 3,915,000</b>	<b>\$ 6,592,000</b>	<b>\$ 710,000</b>	<b>\$ 38,562,899</b>
	<b>Total Enterprise Funding Sources</b>	<b>\$ 1,472,494</b>	<b>\$ 9,766,768</b>	<b>\$ 4,024,262</b>	<b>\$ 6,722,759</b>	<b>\$ 5,359,616</b>	<b>\$ 3,915,000</b>	<b>\$ 6,592,000</b>	<b>\$ 710,000</b>	<b>\$ 38,562,899</b>

# Attachment C to Adopting Ordinance

## Chapter 8. Parks, Recreation and Open Space



### 8.1 Community Key Goals – Parks, Recreation and Open Space

- ~~Develop active and passive parks, recreation programs and facilities, and an open space system that benefits citizens of all ages, incomes, and physical abilities.~~Establish and maintain a network of trails, safe walkways, and open spaces throughout the Poulsbo community.
- ~~Establish and maintain a network of trails, safe walkways, and open spaces throughout the Poulsbo community.~~Develop active and passive parks, recreation programs and facilities, and open space system that benefits citizens of all ages, incomes, and physical abilities.
- Provide opportunities for indoor and outdoor recreational activities and team sports in City-city parks-parks and other recreational facilities.

### 8.2 Plan Context

~~The Parks, Recreation and Open Space Plan (PROS) addresses present and future park, recreation, and open space issues for Poulsbo. The 2021 PROS Plan will be included in as Appendix B-5 to the City's Comprehensive Plan. The Urban Paths of Poulsbo Plan (Trails Plan) adopted by the city is included as Appendix B-6 of the City's Comprehensive Plan.~~

~~The Parks, Recreation and Open Space element addresses the present and future park, recreation and open space issues for Poulsbo. The 2015 Parks, Recreation and Open Space Plan (PROS Plan) supplements this chapter and is included in as Appendix B-5 to the Comprehensive Plan. The Urban Paths of Poulsbo Plan (Trails Plan) adopted by the City also supplements this chapter and is included as Appendix B-6.~~

~~This element includes policies related to:~~

- ~~Parkland Acquisition~~
- ~~Parkland Development~~
- ~~Park Stewardship~~

- ~~Urban Paths of Poulsbo~~
- ~~Community Recreation and Programs~~
- ~~Implementation and Funding~~

## 8.3 Vision, Goals and Policies

It is the vision of the Poulsbo Parks and Recreation Department to be the heart of a healthy community through sustainable, safe, and diverse programs and open spaces, where all residents and visitors feel inspired to live, play, learn, and thrive.

The richness of Poulsbo's natural setting and environment has long been central to the city's quality of life. ~~Surrounding~~ Located on Liberty Bay, the city enjoys a fjord setting and spectacular views of the Olympic Mountains. Within the city's boundaries are saltwater shorelines, urban forests, wetlands and streams that support a variety of wildlife. The City park system goals recognize the uniqueness of the natural setting and correspond to Poulsbo's active lifestyle.

The vision that guides the goals and policies is to enrich the lives of citizens in the greater Poulsbo area with quality recreation opportunities, facilities, special events, parks, trails and passive open space park areas; and to provide wise stewardship of the natural and cultural resources within Poulsbo's parks and open space.

A strong park system is vital to the Poulsbo community. As the city's population grows, demand and need for park facilities will continue to increase. It is important that the City anticipate and respond to the growing demand on the City's park facilities, recreation programs, and open space resources in order to maintain the quality and services for which it is known.

The key overarching goals reflected in this Chapter include:

- Continue to develop and enhance active and passive parks, recreation programs and facilities, that benefit residents of all ages, incomes and physical abilities.
- Create a hybrid system of on-street facilities, off-street links, and shared-use paths to create a continuous and complete network for pedestrians and bicyclists that connects neighborhoods, commercial areas, schools, transit facilities, parks and open spaces, and the waterfront.



*Entrance gate to Community Garden at  
Frank Raab Park*



- Provide enhanced opportunities for indoor and outdoor recreation activities and team sports in Poulsbo parks and recreational facilities.

To direct us in achieving our listed goals, the following policies are outlined in this chapter:

- Parkland acquisition
- Parkland development
- Park stewardship
- Urban Paths of Poulsbo
- Community recreation and programs
- Implementation and funding of this plan

## **PARK LAND ACQUISITION**

Poulsbo is committed to building and improving its park system and ~~to~~ utilizing various acquisition strategies to assure that land is available to meet the City's current and future park and open space needs. The City directs its acquisition efforts toward achieving a coordinated and connected system of parks and open space that provides land needed for public park-related facilities and activities and protects significant environmental features. Property acquisition is driven by availability and affordability. In order to be able take advantage of opportunities as they arise, strong leadership and a variety of acquisition tool options must be available.

There are four park types in the City's inventory, and which new park land acquisition would be classified under based on its size, primary purpose, and intended population. They are:

- Neighborhood parks – serve the recreational and social focus of a neighborhood in the city;
- Community parks – serve a broader population, may include athletic fields, sports courts, trails, playgrounds, picnicking facilities and open space;
- Regional parks – serve the largest population because people will come from outside of Poulsbo to enjoy the park. These parks are generally located along the City's shoreline and located in the economic or tourist areas of the city.
- Natural/Open space parks – are natural lands set aside for preservation of significant natural resources, open space and areas for aesthetics and buffering.



*Muriel Iverson Williams Waterfront Park  
and a portion of Boardwalk*

The City has identified a long-range park land acquisition program that is reflected in its “2036 Park System Acquisition and Improvements,” found in Section 2 Capital Facility Plan. The acquisition projects are also mapped in Figure PRO-2. Upon review of the 2015 community survey results, review by the Poulsbo Parks and Recreation Commission, and the long-range park land acquisition list, three priorities are identified:



- Acquire land along the shoreline of Liberty Bay and in the Dogfish Creek Corridors to provide shoreline access, preserve open space and provide natural trails.
- Acquire land in the geographically underserved areas where population is growing, primarily located on the edges of the City.
- Acquire land or recreational easements that can serve to link together sections of a citywide trail system.

## **GOAL PRO-1**

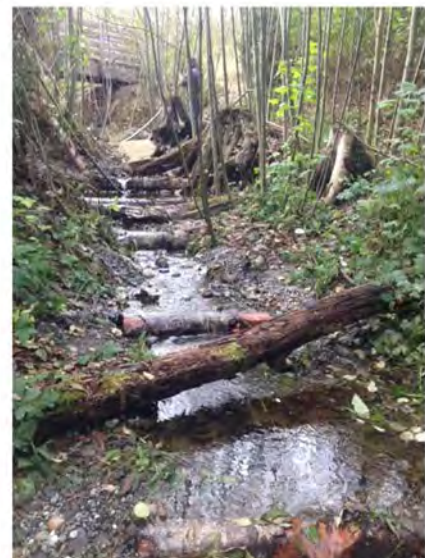
**Acquire land for public park use that provides a variety of recreational opportunities, and access to the city's shorelines, preserves natural areas, and meets the city's park needs based on adopted level of service standards.**

~~**Acquire land for public park use that provides a variety of recreational opportunities, and access to the City's shorelines, preserves natural areas, and meets the City's park needs based on adopted level of service standards.**~~

### ***Policy PRO-1.1***

*Identify and acquire, a wide variety of lands for parks and public open space purposes. These shall be identified in the Parks' Capital Facility Plan section and meet identified needs based on Level of Service standards:*

- *Natural areas and features with outstanding scenic or recreational value;*
- *Lands that provide public access to Liberty Bay shoreline, the Dogfish Creek estuary, and other creeks located within the city;*
- *Lands with value for wildlife or watershed conservation, science, education, or that have other significant natural amenities;*
- *Lands that connect natural areas, or provide important linkages for trails, plant communities, or wildlife habitat;*
- *Lands valuable for active recreation, including playgrounds, athletic fields and facilities, trails, fishing, swimming or picnicking activities;*
- *Lands that provide an appropriate setting and location for a community center;*
- *Parkland that enhances the surrounding land uses;*
- *Land that preserves significant historical areas and features.*



*Stream restoration for SF Dogfish Creek at Poulsbo Fish Park*

**Policy PRO- 1.2**

*Community and neighborhood parks, recreation facilities and playfields should be as centrally located as possible within their service area and within walking distance of the population they serve.*

**Policy PRO-1.3**

*Publicly owned lands shall be examined and analyzed for their potential value as parkland, trail access or open space before being declared surplus and being disposed of. Underutilized publicly owned properties should be evaluated for partnership or parkland improvement opportunities. Prior to ~~City-city~~ owned park land being disposed of, the ~~City-city~~ shall establish a public process that includes the Park and Recreation Commission, to study its park potential and provide recommendations to the City Council.*



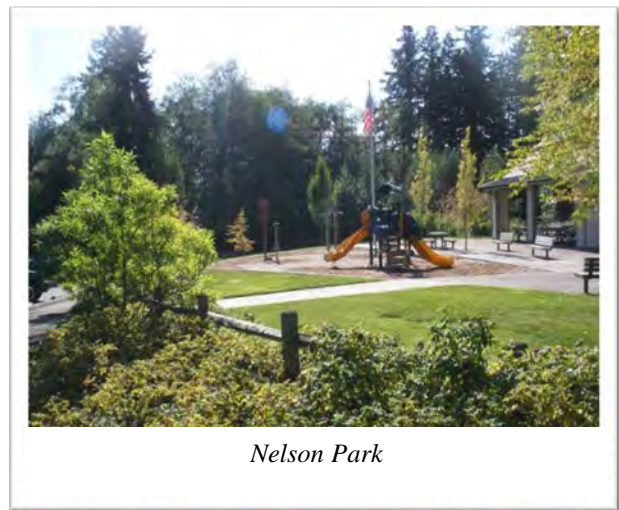
*Arbor at Frank Raab Park*

**Policy PRO-1.4**

*When a private developer is contemplating making a public benefit donation to the ~~City-city~~, donations that help implement the Park's Capital Facility Plan or provide connectivity to other public park land, open space and/or pedestrian access should be encouraged.*

**PARK LAND DEVELOPMENT**

Poulsbo's parks are designed to meet active and passive recreation needs of their neighborhoods and communities at large and provide safe and healthy places for children to play and for people of all ages to exercise and enjoy the outdoors. Priorities should be given to completing park plans, such as Play for All at Raab Park, Rotary Morrow Community Park, Poulsbo's Fish Park, and West Poulsbo Waterfront Park. In addition, upgrading and renovating older parks should remain a high priority. This includes projects already identified as part of the city's Capital Improvement Plan, such as the public bathrooms in Lion's Park, an upgraded skate park, increasing the trails and urban paths, and other general upgrades of park facilities (courts, basketball hoops, and playground equipment). Finally, development of newly acquired parkland should also be a priority as funding becomes available. Much of the development of existing parks can be more successful through current and newly established community partnerships.



*Nelson Park*

~~Poulsbo's parks are designed to meet active and passive recreation needs of their neighborhoods and communities at large, provide safe and healthy places for children to play and for people of all~~

~~ages to exercise and enjoy the outdoors. Priorities should be given to completing existing parks, such as Nelson Park, Centennial Park and Poulsbo's Fish Park, as well as upgrading and renovating older parks, such as the Waterfront Park public bathrooms. Development of newly acquired parkland should also be a priority as funding becomes available. Development of all existing parks will be more successful when community partnerships are developed and maintained.~~

In carrying out upgrades and enhancements of existing parks and planning for new parks, particular attention should be given to the following: designing with environmental sustainability in mind (through water and energy conservation measures, for example), connecting paths and trails, seeking out opportunities to enhance the wildlife benefit of new and existing parks, ~~and expanding access for children and adults with physical disabilities.~~ and through innovation that considers diversity and inclusion for all.

The city has identified a long-range parkland development program that is reflected in its "Park System Acquisition and Improvement Plans," found in Chapter 6 of the 2021 Parks, Recreation and Open Spaces Plan. The development/renovation projects are also mapped in Figure PRO-2. Upon review of the long-range parkland development list, the priorities are:

~~The City has identified a long-range park land development program that is reflected in its "2036 Park System Acquisition and Improvements," found in Section 2 Capital Facility Plan. The development/renovation projects are also mapped in Figure PRO 2. Upon review of the long-range park land development list, the priorities are:~~

- ~~— Complete master planned phased development of existing parks, such as Nelson Park, Centennial Park, Indian Hills Recreation Area, and Poulsbo's Fish Park.~~
- ~~• Construct or partner to develop multi-use fields at College Market place.~~
- ~~• Develop trails along Liberty Bay shoreline and Dogfish Creek.~~
- ~~• Retrofit parks with barrier free recreational equipment.~~
- ~~• Improve playground facilities.~~
- ~~• Include outdoor exercise activities, such as disc golf and circuit equipment~~
- ~~• Develop North Kitsap Event Center, including ballfields.~~
- Complete phased development of existing parks, such as Nelson Park, Raab Park, Centennial Park, and Poulsbo's Fish Park.
- Continue to research and develop the feasibility of the Poulsbo Events and Recreation Center (PERC) to include multi-use sports/recreational fields at College Market Place.
- Develop trails along Liberty Bay shoreline and Dogfish Creek.
- Retrofit parks with barrier-free recreational equipment.
- Enhance playground and recreational facilities.
- Include adult outdoor exercise activities, such as disc golf and fitness/circuit equipment.

## **GOAL PRO-2**

**Develop the City's public parks to their highest potential in order to offer a high quality, inclusive, and equitable ~~and diversified~~ park system that benefits citizens of all ages, incomes, and physical abilities.**

### ***Policy PRO-2.1***

*Continue the ~~City's-city's~~ practice of preparing master park plans for acquired park-land, in order to guide the development of ~~City-city~~ parks through a phased process as funds and resources become available. New park designs shall include appropriate active recreation facilities for a variety of abilities and age groups. Utilize volunteer groups to help with park master planning and development as warranted.*

### ***Policy PRO-2.2***

*Provide barrier-free recreation opportunities throughout the Poulsbo Parks system. Consult social service agencies for technical and financial assistance in order to best provide opportunities where mentally and physically challenged individuals can accompany and interact with their families in selected ~~City-city~~ parks and on trails.*

### ***Policy PRO-2.3***

*Evaluate impacts on surrounding land uses when considering sites for acquisition and in developing park sites. Neighbors shall be consulted and considered in the design of new parks.*

### ***Policy PRO-2.4***

*Incorporate public art and cultural resources into park design features that highlight Poulsbo-and Tribal history, traditions, and natural resources.*

### ***Policy PRO-2.5***

~~Incorporate into Fish Park and Nelson Park, and along the planned Liberty Bay/Dogfish Creek shoreline trail, interpretative stations and viewing areas to support the Kitsap Audubon Society's designation of Liberty Bay and the Dogfish Creek estuary as the "Poulsbo Fjords Audubon Wildlife Viewing Area."~~ Continue to incorporate interpretative stations and viewing areas in city parks that educate the community and support the Kitsap Audubon Society's designation of Liberty Bay, the ancestral history of Poulsbo, and the Dogfish Creek estuary as the "Poulsbo Fjords Audubon Wildlife Viewing Area."



*Driftwood fish artwork by Travis Foreman at Poulsbo's Fish Park*



***Policy PRO-2.6***

*Design and manage city owned open space and parks as beneficial places for local and migratory wildlife. Add wildlife habitat features such as birdhouses, bat boxes and water features to existing parks and seek opportunities to add wildlife habitat features during the development of new parks. Maintain and enhance areas of layered and texturally diverse native vegetation to meet habitat needs.*

**PARK STEWARDSHIP**

Poulsbo's parks should balance resource protection with recreational activities and uses. This can be accomplished through careful and thoughtful management of our public lands.

**GOAL PRO-3**

**Provide wise stewardship of the resources existing within Poulsbo's parks and recreation programs.**

***Policy PRO-3.1***

*New park master plan designs should incorporate energy efficient facilities, plan for water conservation, protect wildlife habitat, ~~provide~~ encourage recycling ~~opportunities~~, and employ low-impact development techniques to handle storm water runoff.*

***Policy PRO-3.2***

~~Provide the Public Works staff with the resources to operate and maintain the parks and facilities with the most cost-effective methods and policies. Minimize or eliminate the need to use irrigation by incorporating native and/or drought tolerant vegetation. Ensure parks are adequately maintained by providing Public Works staff with the resources to operate and maintain the parks and facilities with the most cost-effective methods and policies. Minimize or eliminate the need to use irrigation by incorporating native and/or drought-tolerant vegetation.~~



*Community Garden at Frank Raab Park*

7

***Policy PRO-3.3***

*Minimize or eliminate the use of pesticides, artificial fertilizers or herbicides through the use of integrated pest management techniques in the maintenance of City parks.*

***Policy PRO-3.4***

*Seek opportunities to incorporate environmental education in parks and open spaces throughout Poulsbo to encourage stewardship by current and future generations.*

### **Policy PRO-3.5**

~~*Encourage—Continue to develop partnerships with* volunteers, businesses, schools, and civic groups to assist with capital improvements, *and general* park maintenance *and litter clean-up* activities, *Through fostering these relationships, we can better* maintain a watchful eye on our parks and open spaces and help ~~*in general*~~ generate community stewardship of public spaces.~~

## **URBAN PATHS OF POULSBO**

During the 2009 Comprehensive Plan update process, Poulsbo residents identified a citywide trail system as a top priority. Opportunities for walking and hiking continues to be very important to residents; this was reaffirmed in the ~~City's~~ city's 2015 and 2021 Parks and Recreation community survey, where developing more trails was identified as the highest priority for City park acquisition and development.

~~Commencing in late 2008, the *Urban Paths of Poulsbo (UPP) Plan* was developed over several years, led by the Parks and Recreation Department and a Trails Committee composed of citizens, representatives of the City's Tree Board and Parks and Recreation Commission, city council, city staff, and representatives from agencies and organizations including the Kitsap Health District and local land trusts. The group began the planning effort by establishing a vision: Updated in 2018, the *Urban Paths of Poulsbo (UPP) Plan* was developed with the goal of improving access to non-motorized facilities for all residents. The UPP updates the comprehensive framework for future investment in facilities that support all forms of non-motorized transportation and recreation in the city. The plan identifies specific projects and programs that can be considered by as opportunities become available~~

In 2018, a vision was affirmed for the UPP:

*The Poulsbo trail system embodies the community spirit that distinguishes our city, linking the places we live, learn, work, play and find inspiration. Trails reconnect us to ourselves, and lead people of all ages and abilities to greater health and self-sufficiency. Our trails, like branches, support Poulsbo and reach out to connect neighbor to neighbor; land to water; people to nature; homes to businesses; city to countryside; and Poulsbo's history to our future.*

To realize the vision and goals of the UPP Plan, the trail system in Poulsbo will be a hybrid system including existing trails and infrastructure and making on- and off-street improvements to link the network. A pedestrian may walk along sidewalks, trails, or a shared-use path along the way. A bicycle route may include streets with bicycle lanes, sharrows, or shared paths. The goal is to create continuous and complete routes.



*Trail connecting Nelson Park with Poulsbo Fish Park*

~~For more detailed information, the *Urban Paths of Poulsbo Plan* is adopted as a functional plan and incorporated as Appendix B-6. It is the primary resource for trail goals, policies, implementation, and strategies for financing improvements. The plan includes implementation strategies and maps. This section is meant to provide a framework for building a safe non-motorized transportation system to connect the city. Additional direction can be found in Section 2 of the Comprehensive Plan and as projects are prioritized through the six-year Capital Improvement Program. The UPP is incorporated in the City's Comprehensive Plan as Appendix B-6. It is the primary resource for trail goals, policies, implementation, and strategies for financing improvements. The plan includes implementation strategies and maps. This section is meant to provide a framework for establishing safe routes for walking, cycling and other forms of non-motorized transport.~~

The City is committed to expanding the trail system through a variety of mechanisms by acquiring land and easements, partnering with private developers or with other organizations like the North Kitsap School District on properties it owns within the city.

The UPP Plan includes a Pedestrian Map and a Bicycle Route Map. Figure PRO-3 identifies the proposed network of pedestrian facilities, corresponding to the Pedestrian Map in the UPP Plan. A policy in the Transportation Element requires the Engineering Department to review the UPP Plan and maps to incorporate pedestrian and bicycle facilities into their Transportation Improvement Program and development standards, as appropriate.

## **GOAL PRO-4**

**Create a hybrid system of on-street facilities, off-street links, and shared-use paths to create a continuous and complete network for pedestrians and bicyclists that connects neighborhoods, commercial areas, schools, transit facilities, parks and open spaces, and the waterfront.**

### ***Policy PRO- 4.1***

*Use the *Urban Paths of Poulsbo Plan* and maps to identify and prioritize implementation strategies and key acquisition and development opportunities for connections supporting non-motorized travel. Prioritize these connections in the ~~City's~~ city's 6-Year Capital Improvement Program, which is reviewed annually.*

## **Policy PRO 4.2**

*Use a multi-faceted approach to implement the Urban Paths of Poulsbo Plan. As set forth in the UPP plan, the implementation strategies should include:*

- *Reviewing the city's municipal code to incorporate standards for pedestrian and bicycle facilities, bicycle parking, and incentives for developers who provide connections for walking, cycling and other forms of non-motorized travel.*
- *Coordinating with the Planning Department to look for opportunities for non-motorized linkages during the development review process.*
- *Working with ~~Homeowners'~~ homeowners' ~~Associations~~ associations to identify prospective paths in their subdivisions to connect the neighborhood to outside routes.*
- *Seeking partnerships with other jurisdictions, private businesses, non-profit organizations, the development community, and citizens to realize the UPP vision.*
- *Working with the ~~City-city~~ Engineering Department to consider and evaluate the UPP plan, maps, and implementation list in the planning, design, construction and maintenance of roadway projects.*
- *Establishing maintenance and preservation standards and ensuring adequate funding is available for maintenance and preservation of trails in parks and on-street facilities.*
- *Reviewing existing policies for non-motorized users and coordinating with the Police Department to ensure adequate enforcement for public safety.*



*Trail at American Legion Park  
providing shoreline access*

## **Policy PRO-4.3**

*A key priority for trails planning in Poulsbo is to link citizens with the shoreline. Therefore, the City should emphasize acquisition of land and/or conservation easements along the shoreline of Liberty Bay to connect, enhance, and lengthen the existing, but limited, shoreline pedestrian trail. All shoreline development is subject to the requirements of the City's Shoreline Master Program.*

## **Policy PRO-4.4**

*Coordinate with neighboring jurisdictions to connect the city's trail system with theirs and participate in county, regional and statewide efforts to plan and implement a statewide trail, where connection through Poulsbo provides a vital link to the Olympic Peninsula.*

## **Policy PRO-4.5**

*Use the trail standards identified in the Urban Paths of Poulsbo functional plan as a guide for trail construction, unless a specific standard is required by a funding agency. If modification to a trail standard is necessary due to topography, or is not physically or technically feasible, an*



*alternative trail standard shall be as acceptable to the City Engineer and Parks and Recreation Director.*

#### **Policy PRO-4.6**

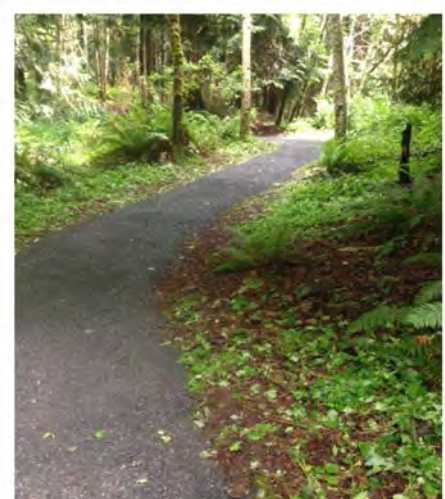
~~*Make trails accessible to people with disabilities as much as possible.*~~

#### **Policy PRO-4.7**

*Utility easements should be considered for possible trail easements. Working only with willing property owners, the ~~City-city~~ should work to encourage multi-purpose easements that allows for public access where it is identified or supported by the Urban Paths of Poulsbo Plan.*

#### **Policy PRO-4.8-7**

*The ~~City-city~~ intends to develop the Urban Paths of Poulsbo (UPP) Plan primarily through (1) continued construction of sidewalks, bicycle facilities, and shared-use paths in conjunction with new roadway projects; (2) through multi-purpose easements as described in Policy PRO-4.7; and (3) through the development of trails with willing and cooperative property owners going through the development review process, including but not limited to subdivisions, Planned Residential Developments, and commercial site plans. The ~~City-city~~ will engage only with willing property owners in the implementation of the UPP Plan.*



*Trail at Forest Rock Hills Park*

#### **Policy PRO-4.9-8**

*When a public trail is designed to be located within a regulated critical area, the City shall engage professional consultants or other experts to ensure appropriate mitigation of any potential conflicts between path construction and wildlife habitat. ~~Trail development within critical areas is subject to the requirements of the City's Critical Areas Ordinance and Shoreline Master Program.~~*

#### **Policy PRO-4.10-9**

*Install wayfinding and route signs and provide maps to guide users through the city's pedestrian and bicycle network. Coordinate with schools and agencies to promote bicycle and pedestrian safety through educational programs and events. ~~Collaborate with neighboring jurisdictions to develop regional trail maps. Expand "adopt a park" programs to include an "adopt a trail" component. Develop local trail maps and collaborate with neighboring jurisdictions to develop regional trail maps. Expand "adopt-a-park" programs to include an "adopt-a-trail" component.~~*

#### **Policy PRO-4.11-10**

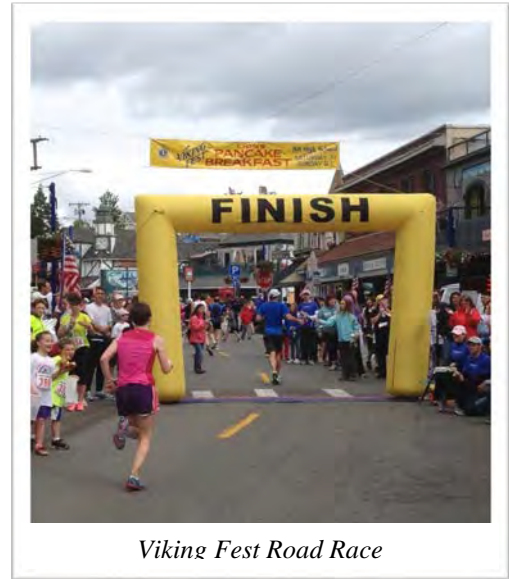
*Proposed routes shown in the UPP Plan and Figure PRO-3 are conceptual. Actual alignment may vary based on topography, property ownership and willingness of property owners, and other variables that may be identified at the time of pathway construction. The City will involve only*

*willing property owners. If a connection is not feasible, an alternative alignment and/or connection that meet the intent of the UPP Plan and Figure PRO-3 will, when possible, be determined.*

## **COMMUNITY RECREATION AND PROGRAMS**

Poulsbo offers a wide variety of services and programs intended to provide all people with opportunities for lifelong learning and enjoyment, including access to activities that contribute to a healthy lifestyle.

Developing strong partnerships with other service providers throughout the community is a key factor in meeting the City's services and programming goals. The City's partnership with North Kitsap School District, for instance, is a key to providing active recreation facilities and full utilization of school athletic fields. Other ongoing partnerships that enable the City to expand its offerings include those with Western Washington University Poulsbo, Washington State University Kitsap Extension Office, Port of Poulsbo the Kitsap Audubon Society, Kitsap Public Facilities District, Poulsbo Farmer's Market, Poulsbo Garden Club and others.



*Viking Fest Road Race*

The City offers extensive and high-quality recreational opportunities and enrichment programs throughout the year. From the Learn and Grow preschool classes, to sailing instruction on Liberty Bay, Viking Fest Road Race and Summer Nights on the Bay special events, to arts and crafts and foreign language classes, the City's varied offerings provides exceptional life-long learning and recreational opportunities for city and county residents.

## **GOAL PRO-5**

**Continue to offer high quality recreation, education and enrichment programs for all ages, interests and abilities.**

### ***Policy PRO-5.1***

*Provide a variety of enrichment programs such as arts and crafts, language, music and dance, physical conditioning and special interest classes. Provide adult and youth programs, recreational sports for all ages and skill levels, senior activities and excursions, and other activities for a diversity of cultural, age, physical and mental capability, and income groups in the community.*

### ***Policy PRO-5.2***

Share resources with Kitsap County, WWU Poulsbo, Olympic College, Kitsap Regional Library and North Kitsap School District, and other parks and recreation agencies throughout the county to encourage cooperative use of facilities and ~~develop a combined program guide and website on~~

~~recreational, educational and park offerings. work toward the development of a combined program guide and website on recreational, educational and park offerings.~~

### **Policy PRO-5.3**

*Provide areas within the park system for “P-Patches” or community agriculture plots to allow urban residents the opportunity to garden and grow their own vegetables.*

### **Policy PRO-5.4**

~~Seek locations and funding sources for a full-service Recreation Center in Poulsbo. The City has identified several options for a Poulsbo Recreation Center: 1) enhance the current recreation center; 2) coordinate with the North Kitsap Regional Event Center partners and approved master plan to potentially place a recreation facility near North Kitsap High School; or 3) utilize other properties within the city. Continue to seek funding sources for the Poulsbo Events and Recreation Center (PERC). The city has identified several options for the PERC and will continue to explore the feasibility of this project and the various options.~~

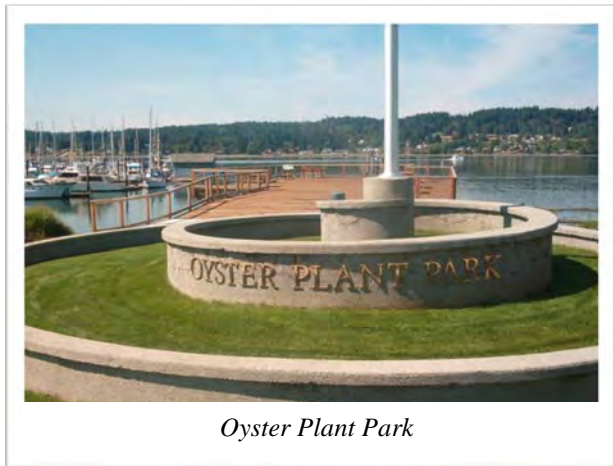
## **IMPLEMENTATION and FUNDING**

Implementing the ~~Park Plan~~PROS Plan relates specifically to capital improvements for acquisition, development and redevelopment projects, and depends on both opportunity and funding availability. As competing demands escalate for City resource dollars, creative solutions are needed to fund park-related projects. It is clear that completion of the City’s park system will take time and will need a sound and realistic financial strategy.

The Capital Facilities Plan (Section 2) identifies park projects to address needs over the 20-year term of this Plan. The short-term projects identified in the Six-Year Park Capital Improvement Program (CIP) define the more immediate needs, providing the short-term budgetary prioritization of park acquisition and development.

Development and redevelopment are equally important to provide citizens a variety of passive and active recreation opportunities. Renovation of facilities plays a role in ensuring a safe, functional and well-maintained park system. There must be a strong commitment to maintain and redevelop, as necessary, existing parks if the city is to maximize its open space and recreation potential.

Partnerships with state and local government agencies, Poulsbo’s active civic clubs and community groups, North Kitsap School District, and local land trusts, assists the City in the



*Oyster Plant Park*

provision of parkland and the development of those parks. Continuing these relationships is a primary goal of the City.

Funding for park projects must come from a variety of means – ~~City-city~~ budget, park impact fees, federal and state grants, and in-kind donations, are the most common sources. Park projects that have been placed on the 6-year Capital Improvement Program (CIP) have received a funding commitment, usually through a combination of grant funding, city budget, impact fees and in-kind donations.

## **GOAL PRO-6**

**Develop a funding strategy and financing plan to meet the City's Parks capital facility needs identified in the Parks Capital Improvement Program.**

### ***Policy PRO-6.1***

*Utilize the ~~City's-city's~~ Park Six-Year Capital Improvement Program (CIP) as the short-term budgetary prioritization of park development. Identify projects on the CIP that are the ~~City's-city's~~ top park development priorities for funding and completion within the six-year timeframe. The CIP shall be reviewed annually and updated on a two-year cycle by the Poulsbo Parks and Recreation Commission.*

### ***Policy PRO-6.2***

*Use any authority granted to the ~~City-city~~ under state law to require mitigation of new development impacts on the ~~City's-city's~~ park system. The ~~City-city~~ will impose park impact fees, through its adopted impact fee ordinance, as set forth in the Growth Management Act.*

### ***Policy PRO-6.3***

*Maximize every possible funding source for park capital improvements. Funding sources available to the ~~City-city~~ include: ~~City's-city's~~ annual budget – general fund and park reserves; impact fees; state and federal grants; conservation easements; donations; partnerships; in-kind donations of materials and labor; and voter approved bonds. The ~~City-city~~ shall consider ongoing dedicated funding for park and recreation improvements.*

### ***Policy PRO-6.4***

*Maintain dialog with Kitsap County, North Kitsap School District, the Kitsap Public Facilities District, and other interested parties to study alternative means of financing parks and recreation, including a Metropolitan Park District or regional approach to funding major recreation facilities, such as swimming pools and major event facilities.*



***Policy PRO-6.5***

*Ensure that individuals who wish to support Poulsbo Parks and Recreation through financial or property donations, conservation easements, or bequests are able to do so by providing easily accessible information and promote giving opportunities. Encourage donations that help implement the Park's Capital Facility Plan.*

***Policy PRO-6.6***

*Identify and develop partnership opportunities with interested individuals, groups, neighborhoods and clubs to develop Adopt-A-Park and Adopt-A-Trail programs.*



*Volunteers during work party at Poulsbo Fish Park*

***Policy PRO-6.7***

*Foster partnerships with local government agencies, private individuals, civic clubs and community groups, to assist with the provision and development of public parks. Many agencies and groups have and will continue to partner with the City to provide quality parks and recreation facilities, such as:*

- ~~● *North Kitsap School District*~~
- ~~● *Poulsbo's service and civic clubs*~~
- ~~● *Ports of Poulsbo and Kingston*~~
- ~~● *Suquamish Tribe*~~
- ~~● *Kitsap County*~~
- ~~● *Housing Kitsap*~~
- ~~● *Kitsap Public Facilities District*~~
- ~~● *Kitsap Audubon Society*~~
- ~~● *Greater Peninsula Conservancy*~~
- ~~● *Poulsbo Farmers Market*~~
- ~~● *Poulsbo Marine Science Foundation*~~
- ~~● *Western Washington University—Poulsbo*~~
- ~~● *Washington State University Kitsap Extension Office*~~
- ~~● *Kitsap Regional Library*~~
- *North Kitsap School District*
- *Poulsbo's service and civic clubs*
- *Ports of Poulsbo and Kingston*
- *Suquamish Tribe*
- *Port Gamble/S'Klallam Tribe*
- *Kitsap County*

- Housing Kitsap
- Kitsap Public Facilities District
- Kitsap Audubon Society
- Greater Peninsula Conservancy
- Poulsbo Farmers Market
- SEA Discovery Center and Western Washington University – Poulsbo
- Olympic College

## **GOAL 7**

**Comprehensively plan the ~~City-city~~ Park's capital facility needs, evaluate Level of Service standards, and ensure quality park facilities continue to be available to Poulsbo residents.**

### ***Policy PRO-7.1***

*Provide a Park and Recreation planning program to identify and manage the acquisition and development of park land, trails, and open space to satisfy the recreation program needs of the community. The Mayor shall appoint a Park and Recreation Commission to provide recommendations to the City Council. Conduct regular evaluation of the public's use of the ~~City-city~~ parks, facilities and recreational programming, incorporating citizen input, to ensure that user needs are being met, and to maintain ongoing communication with ~~City-city~~ residents.*

### ***Policy PRO-7.2***

*The ~~City-city~~ Parks, Recreation and Open Space Plan and the Urban Paths of Poulsbo Plan shall serve as the ~~City's-city's~~ functional plans for park and trail facilities. To ensure consistency, updates to the Parks functional plans shall be incorporated as appropriate into the Comprehensive Plan through the ~~City's-city's~~ annual review process.*

### ***Policy PRO-7.3***

*Utilize the ~~City's-city's~~ GIS mapping capabilities to meet the requirements of the Growth Management Act and to serve as important long-range planning tools. Open space corridors and lands useful for recreation as defined by RCW 36.70A.160, are depicted on Figure PRO-1 and Figure PRO-3. The City's long-term Park Capital Facility Plan project list that identifies capital improvement projects necessary to provide the adopted level of service are depicted on Figure PRO-2. These maps shall be updated during the six-year review and update of the City's Parks, Recreation and Open Space Plan.*

### ***Policy PRO-7.4***

*Figures PRO-1 and PRO-3 map open space corridors required to be identified under RCW 36.70A.160. Lands useful for recreation have been identified by mapping public parks, publicly owned open space, privately owned open space and recreational amenities within subdivisions;*

*wildlife habitat by mapping critical area ordinance designated Fish and Wildlife Habitat Conservation Areas; trails by mapping existing and planned public trails; and connections of critical areas by mapping Fish and Wildlife Habitat Conservation Areas within the city limits, Poulsbo Urban Growth Area, and extending into unincorporated Kitsap County. Regulation of Fish and Wildlife Habitat Conservation Areas is as provided in the applicable jurisdiction's critical areas ordinance.*

Chapter 12, Page 9

<b>Parks</b>	<p><u>Park Land Acquisition</u> Acquire properties adjacent to Centennial Park Acquire land adjacent to Fish Park Acquire land <del>in East-east</del> Poulsbo for new neighborhood park Acquire Hamilton Field Acquire East Liberty Bay Shoreline Property Acquire Johnson Creek Wildlife Corridor parcels Shoreline Property north Front Street Acquire land for Vista Park at College Market Place <u>Acquire land in west Poulsbo for a new Community Park</u></p> <p><u>Park Land Development</u> Poulsbo's Fish Park <del>development</del><u>improvements</u> Nelson Park Phase 2 development <u>Rotary</u> Morrow <del>Manor</del><u>Community</u> park <u>Phase 2</u> development Vista Park development Indian Hills Recreation Area development Net Shed Park development Hattaland Park development West Poulsbo Waterfront Park development Betty Iverson Kiwanis Park upgrades Dog Park development Accessible playground improvements Poulsbo Event and Recreation Center Skate Park Splash Pad</p> <p><u>Trail Acquisition and Development</u> The Urban Paths of Poulsbo Plan and maps serve as the 2036 vision for trail acquisition and development. The UPP Plan is included as Appendix B-6 of the Comprehensive Plan. Figure PRO-3 maps the 2036 vision for trails in the City, as identified in the plan. Trail development and acquisition projects will be prioritized through the 6-year Capital Improvement Program process.</p>
--------------	---



## Chapter 12, Page 44-54

### 12.10 Parks System

The City of Poulsbo Parks Program provides quality recreation opportunities, programs, facilities, parks and open space to the greater Poulsbo citizens. The City has a 2016~~21~~-Parks, Recreation and Open Space Plan adopted to provide policy, ~~acquisition~~acquisition, and program guidance for the City's Parks Program. This Plan is included in Appendix B-5 and is adopted in whole. The Urban Paths of Poulsbo Plan (UPP) includes goals, policies, ~~implementation~~implementation, and financing strategies for non-motorized connections throughout the city. The UPP Plan is included in Appendix B-6 and is adopted in whole.

The City of Poulsbo owns ~~18-20~~ parks ranging in size from .24 of an acre to over ~~40-36~~-acres. The types of parks have been defined into four categories, in part by their size, but also by its intended service area. Collectively, these parks contain a variety of outdoor recreation facilities, including playgrounds, picnic areas, basketball courts, a recreation center, shoreline access, boat launch, restrooms, off-leash dog runs, ball fields and natural open spaces with walking paths and trails.

- Neighborhood Parks ~~are the parks that~~ serve as the recreational and social gathering focus ~~of for a individual neighborhoods within the city~~. They are designed to serve a radius of less than ½ mile, and the parks themselves are small, averaging 2 acres in size. Neighborhood Parks are usually home to a combination of playground equipment, picnicking and outdoor activity areas. Poulsbo has ~~ten-nine~~ neighborhood parks totaling ~~21.89~~19.98 acres.
- Community Parks ~~are larger in size and~~ serve a broader purpose and population than neighborhood parks. They are developed for both passive and active recreation. These parks may typically include athletic fields, sports courts, trails, playgrounds, open space and picnicking facilities. The service radius is larger – usually ½ to 3 miles. Poulsbo has ~~two~~ three community parks totaling ~~27.07~~28.27 acres.
- Regional Parks ~~are the largest park designation because people will come from many miles to enjoy the park~~ attract people from a larger geographical area due to the park size, location, or other amenities. These parks are often along waterways and may be in the center of the economic or tourist areas in a city. Poulsbo has four such parks totaling ~~12-16.41~~ acres.
- Natural/Open Space parks are natural lands set aside for preservation of significant natural resources, open space and areas for aesthetics and buffering. These parks are often characterized by sensitive areas, and may include wetlands, slopes, significant natural vegetation or shorelines. Poulsbo has six parks with the natural/open space designation totaling ~~74.60~~71.4 acres.
- Trails are provided in parks, along roads or in old road right-of-ways. Most of Poulsbo's trails do not connect, but by adding sidewalks and other right-of-ways, ~~a walker~~walkers can access different trail systems with greater ease. Connectivity of Poulsbo parks is a priority and a major goal of the city. Poulsbo has 11 trails totaling 84 miles. can get from one place to another. Connectivity of Poulsbo parks is a priority and a major goal of the City. Poulsbo has 11 trails totaling 5.59 miles.

## Chapter 12, Page 44-54

**Table CFP-10—Poulsbo Park, Recreation and Open Space Inventory**

<b>Name of Park</b>	<b>Location</b>	<b>Acres</b>	<b>Park Classification</b>	<b>Existing Amenities</b>
Austurbruin Park	1699 NE Curt Rudolph Road	4.51	Neighborhood	Picnic area, playground, trails, wildlife habitat, open space
Betty Iverson Kiwanis Park	20255 1 <sup>st</sup> Avenue	2.76	Neighborhood	Picnic area, playground, shelter/gazebo, grills
Forest Rock Hills Park	North end of 12 <sup>th</sup> Avenue	3.11	Neighborhood	Picnic area, playground, trails, grills, plants/wildlife viewing, open space
Lions Park	585 Matson Street	1.2	Neighborhood	Picnic area, playground, restrooms
Poulsbo Pump Track	20523 Little Valley Road	1.82	Neighborhood	undeveloped
Morrow Manor	19146 Noll Rd NE	1	Neighborhood	undeveloped
Nelson Park	20296 3 <sup>rd</sup> Avenue	4	Neighborhood	Picnic area, playgrounds, shelter/gazebo, grills, restrooms, trails, plants/wildlife viewing, open space
Net Shed Vista	18500 Fjord Drive	.69	Neighborhood	Picnic area
Oyster Plant Park	17881 Fjord Drive	.24	Neighborhood	Shoreline, small boats launch, picnic area, trails, wildlife viewing
West Poulsbo Waterfront Park	19638 5 <sup>th</sup> Avenue NW	1.85	Neighborhood	undeveloped
<b>Total Neighborhood Parks ————— 21.89 acres</b>				
College MarketPlace	Reliance Street	6.07	Community	Undeveloped
Raab Park	18349 Caldart Avenue	21	Community	Picnic area, playgrounds, shelter/gazebo, grills, restrooms, trails, basketball court, off-leash dog run, community gardens/open space
<b>Total Community Parks ————— 27.07 acres</b>				
American Legion Park	19265 Front Street NE	4.19	Regional	Shoreline, picnic area, playgrounds, restrooms, trails, plants/wildlife viewing
Poulsbo's Fish Park	288 NW Lindvig Way	4.53	Regional	Shoreline, picnic area, amphitheater, trails,

## Chapter 12, Page 44-54

Name of Park	Location	Aeres	Park Classification	Existing Amenities
				plants/wildlife viewing, open space
Muriel Iverson Williams Waterfront Park	18809 Anderson Parkway	1.76	Regional	Shoreline, picnic area, shelter/gazebo, restrooms, boat ramp
Poulsbo Recreation Center	19545 1 <sup>st</sup> Avenue	1.52	Regional	Basketball court, fitness center, gymnastics equipment, classrooms, , preschool
<b>Total Regional Parks ——— 12 acres</b>				
Centennial Park	19250 7 <sup>th</sup> Ave NE	2.85	Natural/Open Space	Picnic area, trails, plants/wildlife viewing, open space
Hattaland Park	10 <sup>th</sup> Avenue NE	2.04	Natural/Open Space	Picnic area, trails, plants/wildlife viewing, open space
Indian Hills Park	Stenbom Lane	20	Natural/Open Space	Undeveloped, open space
Nelson Park	20296 3 <sup>rd</sup> Avenue NW	6.8	Natural/Open Space	Undeveloped, open Space
Poulsbo's Fish Park	288 NW Lindvig Way	32.17	Natural/Open Space	Trails, Plants/wildlife viewing, open space
Wilderness Park	1160 NE Hostmark St	10.74	Natural/Open Space	Picnic area, trails, plants/wildlife viewing, open space
<b>Total Natural/Open Space ——— 74.60 acres</b>				
Boardwalk-American Legion Park Trail	Front Street	.30 mile	Trail	Boardwalk and paved
County Road 59	Shoreline at 5 <sup>th</sup> Avenue NW	.10 mile	Trail	Soft surface
Poulsbo's Fish Park Trails	288 NW Lindvig Way	1.5 miles	Trail	Soft surface
Fjord Drive Waterfront Trail	Fjord Drive, from 6 <sup>th</sup> Avenue to city limits	2 miles	Trail	Paved shoulder
Forest Rock Hills	North end of 12 <sup>th</sup> Avenue	.25 mile	Trail	Soft surface
Lincoln Road Shared Use Path	Lincoln Road from Maranatha Lane to Noll Road roundabout	.36 mile	Trail	Paved (separate from street)
Moe Street Trail	Moe Street to 3 <sup>rd</sup> Avenue	.10 mile	Trail	Soft surface
Noll Road Shared Use Path	Noll Road south of Hostmark	.20 mile	Trail	Paved (separate from street)
Raab Park Exercise Trail	18349 Caldart Ave.	.33 mile	Trail	Soft surface

## Chapter 12, Page 44-54

<b>Name of Park</b>	<b>Location</b>	<b>Acres</b>	<b>Park Classification</b>	<b>Existing Amenities</b>
<b>Raab Park Nature Trail</b>	<b>18349 Caldart Ave.</b>	<b>.20 mile</b>	<b>Trail</b>	<b>Soft surface</b>
<b>Wilderness Park Trail</b>	<b>Caldart and Hostmark</b>	<b>.25 mile</b>	<b>Trail</b>	<b>Soft surface</b>
<b>Total Trails ————— 5.59 miles</b>				
<b>Table CFP-10: Poulsbo Park, Recreation and Open Space Inventory</b>				
<b>Name of Park</b>	<b>Location</b>	<b>Acres</b>	<b>Park Classification</b>	<b>Existing Amenities</b>
<u>Austurbruin Park</u>	<u>1699 NE Curt Rudolph Rd.</u>	<u>4.51</u>	<u>Neighborhood</u>	<u>Picnic area, playground, trails, wildlife habitat, open space</u>
<u>Betty Iverson Kiwanis Park</u>	<u>20255 1<sup>st</sup> Ave.</u>	<u>2.76</u>	<u>Neighborhood</u>	<u>Picnic area, playground, shelter/gazebo, grills, disc golf putting baskets</u>
<u>Forest Rock Hills Park</u>	<u>North end of 12<sup>th</sup> Ave.</u>	<u>3.11</u>	<u>Neighborhood</u>	<u>Picnic area, playground, trails, grills, plants/wildlife viewing, open space</u>
<u>Poulsbo Pump Track</u>	<u>20523 Little Valley Rd.</u>	<u>1.82</u>	<u>Neighborhood</u>	<u>Pump track</u>
<u>Morrow Manor</u>	<u>19146 Noll Rd NE</u>	<u>1</u>	<u>Neighborhood</u>	<u>undeveloped</u>
<u>Nelson Park</u>	<u>20296 3<sup>rd</sup> Ave.</u>	<u>4</u>	<u>Neighborhood</u>	<u>Picnic area, playgrounds, shelter/gazebo, grills, restrooms, trails, plants/wildlife viewing, open space</u>
<u>Net Shed Vista</u>	<u>18500 Fjord Dr.</u>	<u>.69</u>	<u>Neighborhood</u>	<u>Picnic area</u>
<u>Oyster Plant Park</u>	<u>17881 Fjord Dr.</u>	<u>.24</u>	<u>Neighborhood</u>	<u>Shoreline, small boats launch, picnic area, trails, wildlife viewing</u>
<u>West Poulsbo Waterfront Park</u>	<u>19683 5<sup>th</sup> Ave NW</u>	<u>1.85</u>	<u>Neighborhood</u>	<u>Undeveloped</u>
<b>Total Neighborhood Parks</b>	<b>19.98 acres</b>			
<u>College MarketPlace</u>	<u>Reliance St.</u>	<u>6.07</u>	<u>Community</u>	<u>Undeveloped</u>
<u>Lions Park</u>	<u>585 Matson St.</u>	<u>1.2</u>	<u>Community</u>	<u>Picnic area, playground, pickleball and tennis courts, restrooms</u>
<u>Raab Park</u>	<u>18349 Caldart Ave.</u>	<u>21</u>	<u>Community</u>	<u>Picnic area, playgrounds, skate park, shelter/gazebo, grills, restrooms, trails, basketball court, off-leash dog run, youth garden and p-patch, open space</u>
<b>Total Community Parks</b>	<b>28.27 acres</b>			
<u>American Legion Park</u>	<u>19625 Front St. NE</u>	<u>4.19</u>	<u>Regional</u>	<u>Shoreline, picnic area, playgrounds, restrooms, trails, plants/wildlife viewing</u>
<u>Poulsbo's Fish Park</u>	<u>288 NW Lindvig Wy.</u>	<u>8.94</u>	<u>Regional</u>	<u>Shoreline, picnic area, amphitheater, trails, plants/wildlife viewing, open space</u>
<u>Muriel Iverson Williams Waterfront Park</u>	<u>18809 Anderson Pkwy.</u>	<u>1.76</u>	<u>Regional</u>	<u>Shoreline, picnic area, shelter/gazebo, restrooms, boat ramp</u>
<u>Poulsbo Recreation Center</u>	<u>19545 1<sup>st</sup> Ave.</u>	<u>1.52</u>	<u>Regional</u>	<u>Basketball court, fitness center, gymnastics equipment, classrooms, . preschool</u>
<b>Total Regional Parks</b>	<b>16.41 acres</b>			
<u>Centennial Park</u>	<u>.19250 7<sup>th</sup> Ave NE</u>	<u>2.85</u>	<u>Natural/Open Space</u>	<u>Picnic area, trails, plants/wildlife viewing, open space</u>
<u>Hattaland Park</u>	<u>10<sup>th</sup> Ave NE</u>	<u>2.04</u>	<u>Natural/Open Space</u>	<u>Picnic area, plants/wildlife viewing, open space</u>
<u>Indian Hills Park</u>	<u>Stenbom Ln.</u>	<u>20</u>	<u>Natural/Open Space</u>	<u>Undeveloped, open space</u>
<u>Nelson Park</u>	<u>20296 3<sup>rd</sup> Ave NW</u>	<u>6.8</u>	<u>Natural/Open Space</u>	<u>Undeveloped, open Space</u>
<u>Poulsbo's Fish Park</u>	<u>288 NW Lindvig Wy.</u>	<u>28.97</u>	<u>Natural/Open Space</u>	<u>Trails, Plants/wildlife viewing, open space</u>
<u>Wilderness Park</u>	<u>1160 NE Hostmark St.</u>	<u>10.74</u>	<u>Natural/Open Space</u>	<u>Trails, plants/wildlife viewing, open space</u>
<b>Total Natural/Open Space</b>	<b>71.4 acres</b>			
<u>Boardwalk-American Legion Trail</u>	<u>Front St.</u>	<u>.30 mile</u>	<u>Trail</u>	<u>Boardwalk and paved</u>
<u>County Road 59</u>	<u>Shoreline at 5<sup>th</sup> Ave NW</u>	<u>.10 mile</u>	<u>Trail</u>	<u>Soft surface</u>
<u>Poulsbo's Fish Park Trails</u>	<u>288 NW Lindvig Wy.</u>	<u>1.75 miles</u>	<u>Trail</u>	<u>Soft surface, boardwalk, and paved</u>
<u>Fjord Drive Waterfront Trail</u>	<u>Fjord Dr.</u>	<u>2 miles</u>	<u>Trail</u>	<u>Paved shoulder</u>

## Chapter 12, Page 44-54

<u>Forest Rock Hills</u>	<u>North end of 12<sup>th</sup> Ave.</u>	<u>.25 mile</u>	<u>Trail</u>	<u>Soft surface</u>
<u>Lincoln Road Shared Use Path</u>	<u>Lincoln Rd. from Maranatha Ln. to Noll Rd. roundabout</u>	<u>.36 mile</u>	<u>Trail</u>	<u>Paved (separate from street)</u>
<u>Moe Street Trail</u>	<u>Moe Street to 3<sup>rd</sup> Ave.</u>	<u>.10 mile</u>	<u>Trail</u>	<u>Soft surface</u>
<u>Noll Road Shared Use Path</u>	<u>Noll Road S. of Hostmark</u>	<u>.20 mile</u>	<u>Trail</u>	<u>Paved (separate from street)</u>
<u>Raab Park Exercise Trail</u>	<u>18349 Caldart Ave.</u>	<u>.33 mile</u>	<u>Trail</u>	<u>Soft surface</u>
<u>Raab Park Nature Trail</u>	<u>18349 Caldart Ave.</u>	<u>.20 mile</u>	<u>Trail</u>	<u>Soft surface</u>
<u>Wilderness Park Trail</u>	<u>Caldart and Hostmark</u>	<u>.25 mile</u>	<u>Trail</u>	<u>Soft surface</u>
<b>Total Trails</b>	<b>5.84 miles</b>			
Source: Park acreage amount derived from 2021 Kitsap County Assessor data as accessed from Kitsapgov.com parcel search online data. American Legion Park and Muriel Iverson Williams Waterfront Park acreage amount was derived from Poulsbo Planning and Economic Development GIS analysis.				

*Source: Park acreage amount derived from 2015 Kitsap County Assessor data as accessed from Kitsapgov.com parcel search online data. American Legion Park and Muriel Iverson Williams Waterfront Park acreage amount was derived from Poulsbo Planning and Economic Development GIS analysis.*

### **2025 Park System Needs based on LOS**

The City of Poulsbo's planned Park Level of Service is the result of a review of various standards from sources such as the National Recreation and Parks Association, as well as input from the public and the Poulsbo Parks and Recreation Commission. When comparing the current park acreage with the acreage anticipated necessary for the City's 2036 population, the results provide the City with its park acquisition and development priorities. It proves a useful tool when programming projects into the Parks 6-year Capital Improvement Program.

The projected future population of the City of Poulsbo is 14,808 at the year 2036. Table CFP-11 identifies the City's park needs utilizing its planned level of service by park type.

The City has established a planned overall park system level of service (PLOS) of 13.73 acres per 1,000 population. Level of service standards have also been identified for the City's park types and trails, and are identified in Table CFP-11.

**Table CFP-11 — 2036 Park Need based on LOS**

<b>Park Type</b>	<b>2015 Existing Acres</b>	<b>2015 Existing Level of Service Acres per 1,000 population</b>	<b>2036 Planned Level of Service Acres per 1,000 population</b>	<b>2036 Acreage Need based on PLOS**</b>	<b>2036 Park Acreage Needs***</b>
Neighborhood Park	21.89	1.94	2	29.62	7.73
Community Park	27.07	2.72	3.5	51.83	24.76
Regional Park	12	1.21	1.5	22.21	10.21
Open Space Park	74.60	7.50	6	88.85	14.25
Trails	5.59 miles or 4.08 acres*	.56 mile or .41 acres	1 mile or .73 acre	14.81 miles or 10.81 acres	9.22 miles or 6.73 acres
<b>TOTAL</b>	<b>138.93 acres</b>	<b>13.78 acres/1,000 population</b>	<b>13.73 acres/1,000 population</b>	<b>203.32 acres</b>	<b>66.17 acres</b>

\* Trail miles are converted into acreage by assuming a 6' wide trail x 1 mile = .73 acre

\*\* City's 2036 population of 14,808 was used to calculate total 2036 acreage needed.

\*\*\* 2036 Park acreage needs calculated by subtracting 2015 existing acres from 2036 acreage need based on PLOS.

## Chapter 12, Page 44-54

~~Table CFP-11 shows an existing inventory of parkland of 137.08 acres and a need of 203.32 acres by the year 2036, reflecting a deficit of 66.24 acres. The greatest need is for Community Parks, followed by Open Space Parks.~~

### Demand and Need Analysis

~~The need for park and recreation land can be estimated using a ratio of acreage to a standard unit of population, such as 10 acres of parkland per 1,000 population or 3 acres of athletic fields per 1,000 residents. The ratio method is relatively simple to compute and can be easily compared with other agency standards. These ratios can be used to express Level of Service (LOS) standards for park and recreation facilities in Poulsbo.~~

~~The Park and Recreation Commission considered modifications to Level of Service standards but decided to keep the planned LOS standards the same because the Commission found that Poulsbo's LOS was reasonable. The planned LOS (PLOS) standards are as follows:~~

Neighborhood Park	2 acres per 1,000 population
Community Park	3.5 acres per 1,000 population
Regional Park	1.5 acres per 1,000 population
Open Space Park	6 acres per 1,000 population
Trails	1 mile or .73 acre per 1,000 population
<b>Overall Citywide LOS</b>	<b>13.73 acres per 1,000 population</b>

~~These planned LOS standards can be applied to Poulsbo's 2021 population (11,660) and projected year 2036 population (14,808) to determine current parkland shortfalls and projected year 2036 park needs in each of these park classifications. Table CFP-11 shows existing park acreages and levels of service and projected needs.~~

<b><u>Table CFP-11: 2036 Park Need based on Planned LOS</u></b>					
<b><u>Park Type</u></b>	<b><u>2021 Existing Acres</u></b>	<b><u>2021 Existing Level of Service, Acres per 1,000 population</u></b>	<b><u>2036 Planned Level of Service, Acres per 1,000 population</u></b>	<b><u>2036 Acreage Need based on PLOS**</u></b>	<b><u>2036 Park Acreage Needs***</u></b>
<u>Neighborhood Park</u>	<u>19.98</u>	<u>1.71</u>	<u>2</u>	<u>29.62</u>	<u>9.64</u>
<u>Community Park</u>	<u>28.27</u>	<u>2.42</u>	<u>3.5</u>	<u>51.83</u>	<u>23.56</u>
<u>Regional Park</u>	<u>16.41</u>	<u>1.41</u>	<u>1.5</u>	<u>22.21</u>	<u>5.80</u>
<u>Open Space Park</u>	<u>71.4</u>	<u>6.12</u>	<u>6</u>	<u>88.85</u>	<u>17.45</u>
<u>Trails</u>	<u>5.84 miles</u>	<u>.51 mile</u>	<u>1 mile</u>	<u>14.81 miles</u>	<u>8.97 miles</u>
	<u>4.25 acres*</u>	<u>.36 acres</u>	<u>.73 acre</u>	<u>10.81 acres</u>	<u>6.56 acres</u>
<b><u>TOTAL</u></b>	<b><u>140.31 acres</u></b>	<b><u>12.03 acres</u></b>	<b><u>13.73 acres</u></b>	<b><u>203.31 acres</u></b>	<b><u>63.01 acres</u></b>
* Trail miles are converted into acreage by assuming a 6' wide trail x 1 mile = .73 acre   ** City's 2036 population of 14,808 was used to calculate total 2036 acreage needed   *** 2036 Park acreage needs calculated by subtracting 2021 existing acres from 2036 acreage need based on PLOS.					

~~Table CFP-11 shows an existing inventory of parkland of 140.31 acres and a need of 203.31 acres by the year 2036, reflecting a deficit of 63.01 acres. The greatest need is for Community Parks, followed by Open Space Parks.~~

### Credits from Non-City Parkland/Facilities and Anticipated Parkland donation:

Two types of public parkland have been identified as being available for the City to consider and credit in its demand and need analysis - North Kitsap School District fields and Washington State Department of Transportation SR 305 wetland mitigation open space land. Each is addressed below:

#### ***Partnership with North Kitsap School District***



## Chapter 12, Page 44-54

The City has formed a partnership with the North Kitsap School District (NKSD) through shared-use agreements for fields at four schools. These fields are available, at a cost, for City-sponsored recreation programs, as well as for the general public use.

**Table CFP-12 Shared Fields with NKSD**

<b>NKSD Schools with Shared Use Agreement</b>	<b>Field Size</b>
Vinland Elementary	3.4 acres
Strawberry Fields (Poulsbo Elementary)	8.34 acres
NK Middle School	20.4 acres
NK High School	11.08 acres
<b>Total Shared Fields with NKSD</b>	<b>43.22 acres</b>

*Source: Poulsbo Planning and Economic Development Department GIS*

<b>Table CFP-12: Shared Fields with NKSD</b>	
<b>NKSD Schools with Shared Use Agreement</b>	<b>Field Size</b>
Vinland Elementary	3.4 acres
Strawberry Fields (Poulsbo Elementary)	8.34 acres
Poulsbo Middle School	20.4 acres
NK High School	11.08 acres
<b>Total Shared Fields with NKSD</b>	<b>43.22 acres</b>
<i>Source: Poulsbo Planning and Economic Development Department GIS</i>	

The NKSD shared fields' total acreage is not available for City recreational programming or general public use all the time. Field use is reserved for school use weekdays generally between 8 a.m. and 5 p.m. during the school year. Middle school and high school facilities are less available for community use due to sports and activities conducted by NKSD. Overall, the annual community and public use is assumed at an average 40% annually. Based upon the public availability of the shared fields, the City can apply a credit of 40% of the shared field acreage, which adds in 17.288 acres to the city inventory, and is applied to Community Park acreage need.

### **SR 305 Wetland Mitigation Acreage**

As part of the SR 305 widening project in 2008-2009, WSDOT was required to establish a wetland mitigation site. This site is 13.69 acres, adjacent to SR 305 (near the Bond Road intersection), and is near the City's Betty Iverson – Kiwanis Park. An agreement between the City and WSDOT has the ownership of this land transferring to the City in 2020/2021-2022. This acreage should be credited as Open Space parkland, as the transference of ownership is assured.

**Table CFP-13—2036 Adjusted Project Park Need**

<b>Park Type</b>	<b>2036 Park Acreage Needs</b>	<b>Credit to 2036 Needed Acres</b>	<b>Adjusted 2036 Park Acreage Needs</b>
Neighborhood Park	8.44 acres		8.44 acres
Community Park	24.76 acres	-17.288 acres (NKSD Shared fields)	7.47 acres
Regional Park	10.21 acres		10.21 acres
Open Space Park	14.25 acres	-13.69 acres (WSDOT Wetland Mitigation)	.56 acres
Trails	9.22 miles or 6.73 acres		9.22 miles or 6.73 acres
<b>TOTAL</b>	<b>64.39 acres</b>	<b>30.98 acres</b>	<b>33.41 acres</b>

**Table CFP-13: 2036 Adjusted Project Park Need**

<b>Park Type</b>	<b>2036 Park Acreage Needs</b>	<b>Credit to 2036 Needed Acres</b>	<b>Adjusted 2036 Park Acreage Needs</b>
------------------	--------------------------------	------------------------------------	---

## Chapter 12, Page 44-54

<u>Neighborhood Park</u>	<u>9.64 acres</u>		<u>9.64 acres</u>
<u>Community Park</u>	<u>23.56 acres</u>	<u>- 17.288 acres</u> <u>(NKSD Shared fields)</u>	<u>6.27 acres</u>
<u>Regional Park</u>	<u>5.80 acres</u>		<u>5.80 acres</u>
<u>Open Space Park</u>	<u>17.45 acres</u>	<u>- 13.69 acres</u> <u>(WSDOT Wetland Mitigation)</u>	<u>3.76 acres</u>
<u>Trails</u>	<u>8.50 miles</u>		<u>8.50 miles</u>
	<u>6.22 acres</u>		<u>6.22 acres</u>
<b><u>TOTAL</u></b>	<b><u>63.01 acres</u></b>	<b><u>30.98 acres</u></b>	<b><u>31.68 acres</u></b>

When the NKSD fields acreage and the SR 305 Wetland Mitigation acreage is credited, the needs in Community Park and Open Space Parks decrease and bring the overall citywide 2036 Park Need to 35.26 acres. With these two adjustments, Neighborhood Parks becomes the highest priority park type for acquisition during the planning period, with Regional Parks a close second. The WSDOT Wetland Mitigation acreage almost entirely meets the 2036 Open Space Park needs.

### 2036 Park System Acquisition and Improvements

The City has identified several specific needs for the growth of its park system. These are based upon the above Level of Service needs Demands and Needs analysis. the PROS plan goals and policies, public input, and budgeting availability and priorities. Common themes running the through the list of projects are a desire to increase ownership and access along Liberty Bay and Dogfish Creek, connecting trails/walkways throughout the city, improving existing parks, and acquiring new land for neighborhood parks.

~~Common themes running through the list of projects is a desire to increase ownership and access along Liberty Bay and Dogfish Creek, connecting trails/walkways throughout the city, improving existing parks, and acquiring new land for neighborhood parks. Figure PRO-2 in Section 1 maps each of the City's 2036 Park Improvements. The number in each of the following project descriptions refers to the legend on Figure PRO-2. Figure PRO-3 in Section 1 maps the 2036 Urban Paths of Poulsbo trails vision.~~

The following identifies Parkland Acquisition, Parkland Improvement, Recreation Development and Trail Acquisition and Development for the 2036 Planning Period. Figure PRO-2 maps each of the city's 2036 Park System Acquisition and Improvement projects; Figure PRO-3 maps the Urban Paths of Poulsbo trails vision.

### ***Park Land Acquisition***

#### **Centennial Park Expansion**

~~The Public Works Department will be moving from its existing site to a new site in the next three years (2022-2023). Acquisition of the Public Works properties could add approximately 3 acres to Centennial Park. In addition to restoration activities to South Fork Dogfish Creek and parkland expansion, the acquisition of this new property will enable the City to better manage storm water in the flood-prone area and could possibly be home to new recreational opportunities. This project is identified as #1 on Figure PRO-2. (Priorities: improve existing park, provide additional community or regional parkland).~~

#### **Additional land adjacent to Fish Park**

~~The City wishes to acquire additional parcels as they become available along Dogfish Creek and its estuary for the purpose of habitat restoration and salmon rearing. Existing partnerships with the Suquamish Tribe and various organizations and non-profits will continue to benefit this project. This project is identified as #2 on Figure PRO-2. (Priorities: shoreline access, additional trails).~~

#### **East Poulsbo**



## Chapter 12, Page 44-54

~~A number of future residential developments are expected to develop within the eastern city limits and would benefit from a new Neighborhood Park. The park should be at least 2 acres to 5 acres in size. No specific parcel has been identified for this park. This project is identified as #3 on Figure PRO-2. (Priorities: new neighborhood parks).~~

### **Hamilton Field**

~~This 2.2-acre parcel is located on Hamilton Court and is currently owned by the North Kitsap Pee Wees Association. If acquired, the field could provide a lighted soccer/football field which includes a clubhouse/storage building on the premises. A partnership ownership opportunity may exist for this property. Access, parking and drainage issues will need to be addressed to make this a viable community asset. This project is identified as #4 on Figure PRO-2. (Priority: new community park).~~

### **East Liberty Bay Shoreline Property**

~~Acquisition of parcels located along Fjord Drive to provide beach access and shoreline trail connections. This project is identified as #5 on Figure PRO-2. (Priorities: shoreline access, trail connection)~~

### **Johnson Creek Wildlife Corridor**

~~Acquisition of undeveloped parcels of land along the Johnson Creek corridor and within the city limits. This project would acquire properties as they become available or easements for future trail connections along the corridor. This project is identified as #6 on Figure PRO-2. (Priority: trail connections)~~

### **Shoreline property north Front Street**

~~Acquisition of .69 acres of steep shoreline property just south of Liberty Bay Auto to add to the Liberty Bay Waterfront Trail. This project is identified as #7 on Figure PRO-2. (Priority: shoreline access, trail connection)~~

### **Vista Park**

~~Acquisition of undeveloped tracts, easements, and/or parcels of land along the ridge in College Market Place, in order to take advantage of surrounding views and enhance pedestrian access. This property is identified as #8 on Figure PRO-2. (Priorities: new community park, trail connections).~~

### **NF Johnson Creek Open Space**

~~Acquisition of 9.21 acres of undeveloped land located near the headwaters of North Fork of Johnson Creek, north parcel at the intersection of Finn Hill Road and Olhava Way NW. This property is identified as #9 on Figure PRO-2. (Priorities: open space/critical area protection).~~

**Public Works Properties:** The Public Works Department will be moving from its existing site to a new site in the next two years (2022-2023). Acquisition of the existing Public Works properties could add approximately 3 acres to Centennial Park. In addition to restoration activities to South Fork Dogfish Creek and parkland expansion, the acquisition of this new property will enable the city to better manage storm water in the flood-prone area and could possibly be home to new recreational opportunities. This project is identified as #1 on Figure PRO-2. (Priorities: improve existing park, provide additional community or regional parkland).

**Additional Land Adjacent to Fish Park:** The city wishes to continue acquiring additional parcels as they become available along Dogfish Creek and its estuary for the purpose of habitat restoration and salmon rearing. Existing partnerships with the Suquamish Tribe and various organizations and

## Chapter 12, Page 44-54

non-profits will continue to benefit this project. This project is identified as #2 on Figure PRO-2. (Priorities: shoreline access, additional trails).

**East Poulsbo:** A number of future residential developments are expected to develop within the eastern city limits and would benefit from two new Neighborhood Parks. They should be 2 to 5 acres in size. No specific parcel has been identified for the parks. This project is identified as #3 on Figure PRO-2. (Priorities: new neighborhood park).

**Hamilton Field:** This 2.2-acre parcel is located on Hamilton Court and is currently owned by the North Kitsap Pee Wees Association. If acquired, the property could provide the city with a lighted soccer/football field, which includes a clubhouse/storage building. A partnership ownership opportunity may exist for this property. Access, parking, and drainage issues will need to be addressed to make this a viable community asset. This parcel is identified as #4 on Figure PRO-2. (Priority: new community park).

**East Liberty Bay Shoreline Property:** Acquisition of parcels located along Fjord Drive to provide beach access and shoreline trail connections. This project is identified as #5 on Figure PRO-2. (Priorities: shoreline access, trail connection).

**Johnson Creek Wildlife Corridor:** Acquisition of undeveloped parcels along the Johnson Creek corridor and within the city limits. This project would acquire property or easements for future trail connections along the corridor. This project is identified as #6 on Figure PRO-2. (Priority: trail connections).

**Shoreline Property North Front Street:** Acquisition of .69 acres of steep shoreline property just south of Liberty Bay Auto to add to Liberty Bay Waterfront Trail. This property is identified as #7 on Figure PRO-2. (Priority: shoreline access, trail connection).

**Vista Park:** Acquisition of undeveloped tracts, easements and/or parcels of land along the ridge in College Market Place, in order to take advantage of surrounding views and enhance pedestrian access. This property is identified as #8 on Figure PRO-2. (Priorities: new community park, trail connection).

**NF Johnson Creek Open Space:** Acquisition of 9.21 acres of undeveloped land located near the headwaters of North Fork of Johnson Creek, north parcel at the intersection of Finn Hill Road and Olhava Way NW. This property is identified as #9 on Figure PRO-2. (Priorities: open space/critical area protection).

**West Poulsbo:** Available residentially zoned land in the western city limits will most likely develop during the planning period and would benefit from a new Neighborhood Park. The park should be 2 to 5 acres in size. This project is not site specific. (Priority: new neighborhood park).

### ***Park Land Development***

#### **Poulsbo Fish Park Development**

~~Continue to develop Poulsbo Fish Park, with trails, interpretive areas, restoration of the estuary, and wildlife viewing areas. An environmental education learning center may be appropriate at this park. This project is identified as #10 on Figure PRO 2. (Priorities: shoreline access, trail connections, improve existing regional park).~~

#### **Nelson Park Phase 2**

~~Nelson Park encompasses over 11 acres in west Poulsbo and includes shorelines, wetlands, wooded and vegetated areas; a 4 acre portion of the park is developed with a restroom, picnic shelter,~~

## Chapter 12, Page 44-54

~~playground, parking and some trails. The second phase of park improvements includes extending trails throughout the property and providing shoreline access. This project is identified as #11 Figure PRO 2. (Priority: trail and shoreline access improvement).~~

### **Indian Hills Recreation Area**

~~The 20-acre parcel is a city landfill that was closed in 1976, located just south of city limits. The City and Kitsap Public Health District continue to monitor the site for any environmental concerns, but the plan is that it can be developed in the future as an Open Space Park. This project is identified as #12 on Figure PRO 2. (Priority: improving and enhancing existing parkland).~~

### **Net Shed Park**

~~This park is currently a vista setting of Liberty Bay high bank waterfront, and includes benches and picnic facilities. Improvement plans include beach access and shoreline trails. This project is identified as #13 on Figure PRO 2. (Priorities: shoreline access and trail improvement.)~~

### **Hattaland Park**

~~This 2-acre open space park is primarily undeveloped improvement plans include trails to views of adjacent South Fork Dogfish Creek and associated wetlands, as well as benches and picnic facilities. This project is identified as #14 on Figure PRO 2. (Priorities: trail improvement, improving and enhancing existing parkland.)~~

### **Vista Park**

~~Development of trails and benches to enhance pedestrian access along the ridge at College Market Place to take advantage of views of Mount Rainier. This project is identified as #15 on Figure PRO 2. (Priorities: trail improvement, new community park).~~

### **Morrow Manor**

~~Development of a 1-acre park donated to the City. Improvement plans include sitting benches, playground equipment and shared use path. This project is identified as #16 on Figure PRO 2. (Priority: new neighborhood park).~~

### **West Poulsbo Waterfront Park**

~~Future development of this 1.85-acre neighborhood park in West Poulsbo. This project is identified as #17 on Figure PRO 2.~~

### **Betty Iverson Kiwanis Park Upgrades**

~~This neighborhood park needs parking lot upgrades, sidewalks, a restroom and possible playground improvements. This project is identified as #18 on Figure PRO 2.~~

### **Accessible Playground Improvements**

~~Play for All at Raab Park is a community effort to build an inclusive playground in Poulsbo. This is a project of the Poulsbo North Kitsap Rotary Club, operating in partnership with a citizen steering committee and the City of Poulsbo. The group will be conducting a capital campaign to raise the funds to purchase and install inclusive playground equipment at Raab Park. The new playground will be next to the original playground, so park users can easily move from one piece of equipment to another. The City could also do infrastructure improvements such as sidewalks, waterlines, moving the volleyball court, and installing a "poured in place" surfacing on the original playground. This project is identified as #19 on Figure PRO 2.~~

### **Dog Park**

## Chapter 12, Page 44-54

~~There is a small dog park area at Raab Park, but people have asked for a larger area to run dogs. This project is not site specific but could be worked into a future park project.~~

### **~~Poulsbo Event and Recreation Center (PERC)~~**

~~The continued impressive growth of the greater Poulsbo community has generated a ground swell of resident demands for expanded opportunities for education, recreation and athletics, community support services, and a venue for meetings, industry forums and performances.~~

~~To address the community need, leverage opportunities with private and institutional partners, and stimulate the economic growth of the greater Poulsbo area and the broader Kitsap Community, the City of Poulsbo proposes to match Kitsap Public Facility District (KPFD) funding dollar for dollar, for the development of the Poulsbo Events and Recreation Center (PERC). The new public facility will be constructed on City-owned property within the College Market Place Master Plan adjacent to the SR3 and SR305 interchange. The PERC would include a 15,000-sf Event Center for trade shows, corporate meetings, exhibitions, weddings, and institutional functions such as lecture series~~

## Chapter 12, Page 44-54

~~or off-campus collaboration events. The Event Center will be connected to a minimum of 4 acres of multi-use lighted all-season sports fields with tournament capabilities for soccer, lacrosse, football, ultimate, and other field sports. Coincident with the Event Center and sports fields there will be an additional 10,000 to 15,000 square feet of office, classroom, and administration space for Parks and Recreation classes, training sessions, events management, and a commercial kitchen to support the conference facility and culinary training. This project is identified as #20 on Figure PRO-2.~~

### **Skate Park**

~~A new Skate Park in Poulsbo would be used by residents and visitors alike. The existing park is made of wood and is almost 20 years old. The park would be 6,000-10,000 sq feet in size, made of concrete, and should be located in an open area of the city that is easy to access. A local nonprofit organization would be involved in fundraising, grants would be sought, and design of the park would involve the community. This project is not site specific.~~

### **Splash Pad**

~~There is an effort by community members to see a Splash Pad in the City of Poulsbo. A Splash Pad is a recreational area designed for water play that has little or no standing water. It would have a non-slip surface and various nozzles and features that can shower, spray, rain, mist and shoot streams of water to create an inviting place for recreational water play. This project is not site specific.~~

**Fish Park Improvements:** Continue to improve Poulsbo Fish Park, with trails, interpretative areas, restoration of the estuary, and wildlife viewing areas. An environmental education kiosk may be appropriate at this park. This project is identified as #10 on Figure PRO-2. (Priorities: shoreline access, trail connections, improve existing regional park).

**Nelson Park Phase 2:** Nelson Park encompasses approximately 11 acres in west Poulsbo, and includes shorelines, wetlands, wooded and vegetated areas; a 4-acre portion of the park is developed with a restroom, picnic shelter, playground, parking, and some trails. The second phase of park improvement includes extending trails throughout the property and providing shoreline access. This project is identified as #11 on Figure PRO-2. (Priority: trail and shoreline access improvement).

**Indian Hills Recreation Area:** The 20-acre parcel is a city landfill that was closed in 1976, located just south of the city limits. The city and the Kitsap Public Health District continue to monitor the site for any environmental concerns, but the plan is that it can be developed in the future as an Open Space Park. This project is identified as #12 on Figure PRO-2. (Priority: improving and enhancing existing parkland).

**Net Shed Park:** This Park has a vista setting on Liberty Bay high bank waterfront and includes benches and picnic facilities. Improvement plans include beach access and shoreline trails. This project is identified as #13 on Figure PRO-2. (Priorities: shoreline access and trail improvement).

**Hattaland Park:** This 2-acre open space park is primarily undeveloped; improvement plans include trails to views of the adjacent South Fork Dogfish Creek and associated wetlands, as well as benches and picnic facilities. This project is identified as #14 on Figure PRO-2. (Priorities: trail improvement, improving and enhancing existing parkland).

## Chapter 12, Page 44-54

**Vista Park:** Development of trails and benches to enhance pedestrian access along the ridge at College Market Place, to take advantage of views of Mount Rainier. This project is identified as #15 on Figure PRO-2. *(Priorities: trail improvement, new community park).*

**Morrow Manor:** Development of a 1-acre park donated to the city. Improvement plans include sitting benches, playground equipment and shared-use path. This project is identified as #16 on Figure PRO-2. *(Priority: new neighborhood park).*

**West Poulsbo Waterfront Park:** Future development of this 1.85-acre neighborhood park in West Poulsbo. This project is identified as #17 on Figure PRO-2. *(Priorities: shoreline access and new neighborhood park).*

**Betty Iverson Kiwanis Park Upgrades:** This neighborhood park needs parking lot upgrades, sidewalks, a restroom, and possible playground improvements. This project is identified as #18 on Figure PRO-2. *(Priority: improving and enhancing existing parkland).*

**Dog Park:** There is a small dog park area at Raab Park, but people have asked for a larger area to run dogs and improved features. This project is not site specific but could be worked into a future park project.

**Accessible Playground Improvements:** Accessible playground improvements within the park system is desired by members of the community. Play for All at Raab Park is a community effort to build an inclusive playground in Poulsbo. This is a project of the Poulsbo-North Kitsap Rotary Club, operating in partnership with a citizen steering committee and the city of Poulsbo. The group will be conducting a capital campaign to raise the funds to purchase and install inclusive playground equipment at Raab Park. The new playground will be next to the original playground, so park users can easily move from one piece of equipment to another. The city could also do infrastructure improvements such as sidewalks, waterlines, moving the volleyball court, and installing a "poured in place" surfacing on the original playground. This project is identified as #19 on Figure PRO-2.

**Poulsbo Event and Recreation Center (PERC):** The continued impressive growth of the greater Poulsbo community has generated a ground swell of resident demands for expanded opportunities for education, recreation and athletics, community support services, and a venue for meetings, industry forums and performances. To address the community need, leverage opportunities with private and institutional partners, and stimulate the economic growth of the greater Poulsbo area and the broader Kitsap Community, the city of Poulsbo proposes to match Kitsap Public Facility District (KPFD) funding dollar for dollar, for the development of the Poulsbo Events and Recreation Center (PERC). The new public facility is planned for construction on city-owned property within the College Market Place Master Plan adjacent to the SR3 and SR305 interchange. The PERC would include a 15,000 sf Event Center for trade shows, corporate meetings, exhibitions, weddings, and institutional functions such as lecture series or off-campus collaboration events. The event center will be connected to a minimum of 4-acres of multi-use lighted all-season sports fields with tournament capabilities for soccer, lacrosse, football, ultimate, and other field sports. Coincident with the Event Center and sports fields there will be an additional 10,000 to 15,000 square feet of office, classroom, and administration space for Parks and Recreation classes, training sessions, events management, and a commercial kitchen to support the conference facility and culinary training. This project is identified as #20 on Figure PRO-2. *(Priority: new regional park).*



## **Chapter 12, Page 44-54**

**Skate Park:** A new Skate Park in Poulsbo would be used by residents and visitors alike. The existing park is made of wood and is almost 20 years old. The park would be 6,000-10,000 sq feet in size, made of concrete, and should be located in an open area of the city that is easy to access. A local nonprofit organization would be involved in fundraising, grants would be sought, and design of the park would involve the community. This project is not site specific. (Priorities: new parkland and improving and enhancing existing parkland).

**Splash Pad:** There is an effort by community members to see a Splash Pad in the City of Poulsbo. A Splash Pad is a recreational area designed for water play that has little or no standing water. It would have a non-slip surface and various nozzles and features that can shower, spray, rain, mist and shoot streams of water to create an inviting place for recreational water play. This project is not site specific. (Priorities: new parkland and improving and enhancing existing parkland).

### ***Recreation Development***

#### **Poulsbo Recreation Center**

A multi-purpose building which would ideally include two full size gyms with hardwood floors, fitness room, classrooms, and two meeting rooms. This building could serve as a new regional recreation center. Acquisition of new property or incorporating the project onto property already owned by the City or another public entity is desirable. This project could be completed in partnership with North Kitsap School District, Kitsap County Public Facilities District, or partnership with a non-profit organization. This project is identified as #21 on Figure PRO-2. (Priority: new regional park facility).

#### **Trail Acquisition and Development**

The Urban Paths of Poulsbo, adopted as Appendix B-6 of the Comprehensive Plan, serves as the 2036 vision for non-motorized travel within the city. Figure PRO-3 maps the network of trails and other connections that make up the Urban Paths of Poulsbo Plan vision. The UPP Plan also includes a detailed implementation table. Trails acquisition and development projects will be prioritized during the City's annual budget ~~6-year~~ CIP process. (Priority: trail acquisition and improvement).

### ***Park Facilities Funding Strategy***

The funding for park projects comes from a variety of means – City budget park reserves, park impact fees, federal and state grants, and in-kind donations - usually through the contribution of community groups' labor and donated materials. Park projects that are placed on the 6-year CIP have received a funding commitment, usually through a combination of grant funding, city park reserves or impact fees, and in-kind donations.

The following is a summary of the variety of funding sources available to implement the Park Acquisition and Improvement list of projects:

#### **~~City Park and Recreation Funding~~**

~~The Parks and Recreation Department has two primary sources of funding from the City budget. The first fund contains the mitigation or impact fees that the City has collected from developers. The second, the Park Reserve fund, amounts to 5% of annual property taxes. In addition, the City~~

## **Chapter 12, Page 44-54**

~~Council can approve the use of ¼ of one percent real estate excise tax for any park capital improvement project.~~

### **Impact Fees**

~~The City has collected mitigation fees for park facilities through the authority of the State Environmental Policy Act (SEPA) for nearly 20 years. In October 2011, the Poulsbo City Council voted to approve an ordinance imposing park impact fees on new development under the Growth Management Act (GMA) as authorized by RCW 82.02, consistent with identified level of service standards. This impact fee will ensure that new development pays its proportionate share of the cost of park, open space and recreation facilities within the city.~~

### **Grants**

~~A number of state agencies provide a variety of grant programs for outdoor recreation and conservation. The amount of money available for grants statewide varies from year to year and most funding sources require that monies be used for specific purposes. Grants awarded to state and local agencies are on a highly competitive basis, with agencies generally required to provide matching funds for any project proposal. In the past, Poulsbo has been very successful in receiving state and federal grants for the acquisition and development of many of its parklands.~~

### **Conservation Futures**

~~Kitsap County instituted a levy in 1991 that established the Conservations Futures Fund, setting aside property taxes to purchase and annually maintain open space. The \$4 million fund was augmented by \$3 million bond in 1999. Nominated properties are ranked according to their open space value and given higher ranking for outside financial support and partial donations. This program, which deals with willing sellers, is a potential source of funding for the purchase and long term maintenance of open space in Poulsbo.~~

### **Conservation Easements**

~~A conservation easement is placed on property when a landowner agrees to severely restrict or exclude its development in perpetuity. Conservation easements are an attractive alternative to fee-simple purchase because the land is protected from adverse development without a large outlay of public money.~~

### **Donations**

~~Occasionally, landowners who wish to preserve their property donate their land to local government or a land trust with clear instructions on its future use. Owners can also donate part or the purchase price of a piece of property they sell to the City.~~

### **Partnerships**

~~Through interlocal agreements, interagency cooperation, civic organization, non-profit, and other types of partnerships, the City has been very successful in providing and developing city parkland. The cost of planning, development of a site, or creating recreational programs can be accomplished through partnerships. Under state law, local service organizations and associations can supply plans, provide improvements to parks, install equipment, or provide maintenance services. These can come from individuals, organizations or businesses, and the donors benefit from tax deductions and publicity.~~

## Chapter 12, Page 44-54

### **Voter Approved Bond**

~~Voter-approved general obligation bonds can be sold to acquire or develop parks, and are typically repaid through an annual “excess” property tax levy through the maturity period of the bonds—normally for a period of 15 to 20 years. Broad consensus support is needed for passage, as a 60% “yes” vote is required. A validation requirement also exists wherein the total number of votes cast must be at least 40% of the number of votes in the preceding general election.~~

### **Metropolitan Park District**

~~A discussion throughout the community regarding the formation of a Metropolitan Park District (MPD) for Poulsbo and North Kitsap has been occurring in varying degrees of support and interest over many years. The rationale for a Metropolitan Park District in North Kitsap is that many citizens who use and enjoy the City Parks and Recreation program do not live within the city limits. According to RCW 35.61.010 “A MPD may be created for the management, control, improvement, maintenance, and acquisition of parks, parkways, boulevards, and recreational facilities. A metropolitan park district may include territory located in portions or all of one or more cities or counties, or one or more cities or counties, when created or enlarged as provided by this chapter.” Funding through a MPD could provide a more stable funding structure and source for parks and recreation programs and facilities.~~

**City Park and Recreation Funding.** The Parks and Recreation Department has two primary sources of funding from the city budget. The first fund contains the mitigation or impact fees that the city has collected from developers. The second, the Park Reserve fund, amounts to 5% of annual property taxes. In addition, the City Council can approve the use of .0025 of one-percent real estate excise tax for any park capital improvement project.

**Impact Fees.** Prior to the adoption of Park Impact Fees, the city collected mitigation fees for park facilities through the authority of the State Environmental Policy Act (SEPA). In October 2011, the Poulsbo City Council voted to approve an ordinance imposing park impact fees on new development under the Growth Management Act (GMA) as authorized by RCW 82.02, consistent with identified Level of Service standards. This impact fee ensures that new development pays its proportionate share of the cost of park, open space, and recreation facilities within the city.

**Grants.** A number of state agencies provide a variety of grant programs for outdoor recreation and conservation. The amount of money available for grants statewide varies from year to year and most funding sources require that monies be used for specific purposes. Grants awarded to state and local agencies are on a highly competitive basis, with agencies generally required to provide matching funds for any project proposal. In the past, Poulsbo has been very successful in receiving state and federal grants for the acquisition and development of many of its parklands.

**Conservation Futures.** Kitsap County instituted a levy in 1991 that established the Conservation Futures Fund, setting aside property taxes to purchase and annually maintain open space. The \$4 million fund was augmented by \$3 million bond in 1999. Nominated properties are ranked according to their open space value and given higher ranking for outside financial support and partial donations. This program, which deals with willing sellers, is a potential source of funding for the purchase and long-term maintenance of open space in Poulsbo.

**Conservation Easements.** A conservation easement is placed on property when a landowner agrees to protect against development in perpetuity. Conservation easements are an attractive

## **Chapter 12, Page 44-54**

alternative to fee-simple purchase because the land is protected from adverse development without a large outlay of public money.

**Donations.** Occasionally, landowners who wish to preserve their property donate their land to local government or a land trust with clear instructions on its future use. Owners can also donate part of the purchase price of a piece of property they sell to the city.

**Partnerships.** Through interlocal agreements, interagency cooperation, civic organization, non-profit, and other types of partnerships, the city has been very successful in providing and developing city parkland. The cost of planning, development of a site, or creating recreational programs can be accomplished through partnerships. Under state law, local service organizations and associations can supply plans, provide improvements to parks, install equipment, or provide maintenance services. These can come from individuals, organizations or businesses, and the donors benefit from tax deductions and publicity.

**Voter Approved Bonds.** Voter-approved general obligation bonds can sold to acquire or develop parks, and are typically repaid through an annual “excess” property tax levy through the maturity period of the bonds, normally for a period of 15 to 20 years. Broad consensus support is needed for passage, as a 60% “yes” vote is required. A validation requirement also exists wherein the total number of votes cast must be at least 40% of the number of votes in the preceding general election.

**Metropolitan Park District.** A discussion throughout the community regarding the formation of a Metropolitan Park District (MPD) for Poulsbo and North Kitsap has been occurring with varying degrees of support and interest over many years. The rationale for a Metropolitan Park District in North Kitsap is that many citizens who use and enjoy the city parks and recreation programs do not live within the city limits. According to RCW 35.61.010 as “A MPD may be created for the management, control, improvement, maintenance, and acquisition or parks, parkways, boulevards, and recreational facilities. A metropolitan park district may include territory location in portions or all of one or more cities or counties, or one or more cities or counties, when created or enlarged as provided by this chapter.” Funding through a MPD could provide a more stable funding structure and source for parks and recreation programs and facilities.



# Poulsbo Parks Recreation and Open Space Plan

## 2021-2027



City of Poulsbo Parks and Recreation Department  
200 NE Moe Street Poulsbo, WA 98370 (mailing)  
19540 Front Street Poulsbo (physical)  
[www.cityofpoulsbo.com](http://www.cityofpoulsbo.com) | [parksrec@cityofpoulsbo.com](mailto:parksrec@cityofpoulsbo.com)

Approved by City Council Resolution 2021-14

## **MISSION**

*The mission of the Poulsbo Parks and Recreation Department is to enrich the quality of life by serving the community's needs for quality and affordable educational and recreational programs, parks and services to all residents and visitors.*

## **VISION**

*It is the vision of the Poulsbo Parks and Recreation Department to be the heart of a healthy community through sustainable, safe, and diverse programs and open spaces, where all residents and visitors feel inspired to live, play, learn, and thrive.*

## **VALUES**

### **Community Enrichment**

*We value our community and are committed to providing parks and programs that inspire, educate, and enhance the overall quality of life for our residents and visitors. Through personal interaction and social media, we will engage our community to ensure transparency, accountability, and collaboration.*

### **Inclusiveness & Equity**

*We value inclusive parks and recreation programs. We respect and honor the diversity of people, ideas, and cultures. We welcome all residents and visitors regardless of age, ability, race, ethnicity, or income level by offering accessible parks and affordable programs.*

### **Health & Wellness**

*We value the health and well-being of all who visit our parks and participate in our recreation programs. We will strive to maintain the highest quality of standards of safety, function, and beauty, to create a secure environment for all to enjoy.*

### **Stewardship & Sustainability**

*We value our role as the guardians of the community's open spaces and are dedicated to responsibly manage and care for our natural, cultural, and physical resources for current and future generations.*



**Table of Contents**

Acknowledgements .....1

Chapter 1: Introduction.....2

Chapter 2: Inventory of Existing Parks and Recreation Resources.....3

Chapter 3: Public Involvement .....6

Chapter 4: Goals and Policies .....9

Chapter 5: Demand and Need Analysis..... 17

Chapter 6: Park System Acquisition and Improvements Plan ..... 18

## Acknowledgements

### Mayor

Rebecca Erickson

### City Council

Britt Livdahl

Connie Lord

Gary McVey

Jeff McGinty

Ed Stern

David Musgrove

Andrew Phillips

### Parks and Recreation Commission

Steve Calhoun, Chair

Mari Gregg

Kelly Michaels

Justin Johnson

Amy Zinkhon

Judy Morgan

Mary Swoboda-Groh

JoAnn Schlachter

Erik Hovey

### City Staff

#### Parks and Recreation Department

Dan Schoonmaker, Parks and Recreation Director

Pat Hightower, Administrative Assistant

Rachel Cornette, Recreation Programmer

Kris Goodfellow, Recreation Programmer

Helen Cook, Administrative Support Clerk

#### Planning and Economic Development

Karla Boughton, Director

Nikole Coleman, Senior Planner

Edie Berghoff, Associate Planner/GIS

# Chapter 1: Introduction

The Parks, Recreation and Open Space (PROS) Plan provides comprehensive guidance on the development and management of Poulsbo’s parks, recreation and open space system and the services provided by the City of Poulsbo Parks and Recreation Department. This plan has been regularly updated (2000, 2006, 2009, 2015) to remain relevant to the citizens of Poulsbo as the city continues to grow.

## Plan Purpose

Poulsbo updates its PROS Plan every six years, as required by the Washington State Recreation and Conservation Office (RCO) to maintain eligibility for federal and state grant programs. The PROS Plan is also meeting the Growth Management (GMA) requirements, by identifying parks and open space goals and policies, including a demand and needs analysis based upon the city’s assigned population allocation, and identifying future parkland acquisition and park development improvements which will be included in the City’s Capital Facilities Plan.

Parks, recreation facilities and open spaces serve as vital parts of Poulsbo’s character, providing recreation opportunities, visual relief from urban development, and habitat for wildlife. This plan identifies Poulsbo’s existing park and open space resource, outlines the city’s need for additional parks and open space, and incorporates a plan for acquisition and development that reflects the community’s needs and vision.



Bald Eagles at Poulsbo’s Fish Park

## Poulsbo’s Setting and Planning Area

The City of Poulsbo in Kitsap County, Washington, is known as “Little Norway,” because of its Norwegian heritage. Centrally located in northern Kitsap County, Poulsbo is served by three state highways: SR 3, SR 307, and SR 305. Poulsbo has a unique and spectacular natural setting: Encompassing 4.5 square miles, the city has numerous hills and valleys, forests, creeks, streams and shoreline along Liberty Bay, an inlet of Puget Sound. Its elevation ranges from sea level to 440 feet, with ridges running along the east and west sides of the bay that gradually rise in height and merge to the north.

Liberty Bay and the Liberty Bay Estuary are the two major bodies of water in Poulsbo. Relatively narrow and shallow, the bay serves as the receiving waters for Dogfish Creek, as well as a number of other streams at the edges of the city limits. Dogfish Creek is the largest stream system in Poulsbo and extends extensively outside of the city limits. The south fork of Dogfish Creek is completely within the city limits, on the east side of Poulsbo, generally along the SR 305 corridor.

The planning area in this plan is defined by the city’s Urban Growth Area (UGA), which include the city limits and unincorporated area. The 2021 UGA boundaries are consistent with the Poulsbo UGA adopted by Kitsap County and provide sufficient land capacity for Poulsbo’s assigned population projections. In addition, this is the planning area that will be used in the 2024 GMA required periodic Comprehensive Plan update.

## Planning Context

Natural beauty, combined with its location within commuting distance to Seattle and its proximity to military bases, attract a steady stream of new residents calling Poulsbo home. Since the PROS Plan was last updated in 2015, Poulsbo’s population has increased from 9,950 to 11,660, a growth of 1,710 persons or 17 percent. The population is anticipated to reach 14,808 by 2036.

Table 1-1: Population Projection		
2021 OFM Annual Population*	Allocated Projected Population 2036**	Projected Growth 2021-2036
11,660	14,808	3,148
Source: *OFM 2021 Population estimate; **Kitsap Regional Countywide Planning Policy Appendix B-1		

Demographic and contextual factors influence park acquisition and recreation priorities and were evaluated during the PROS planning process. For Poulsbo’s planning purposes, a distinction between the city limits and unincorporated urban growth area is not made and the entire UGA will serve as the PROS planning area.

## Chapter 2:       Inventory of Existing Parks and Recreation Resources

The first step in the development of a Parks, Recreation and Open Space Plan is the identification of existing parks, open space, and recreation programs, and review of challenges and opportunities presently facing the city’s park system.

### Inventory

The City of Poulsbo owns 20 parks ranging in size from .24 acre to over 36 acres. The parks fall into one or more of four categories based upon their size, facilities and intended use. (Two parks come under two categories).

Table 2-1: Park Classification Summary		
Park Classification	Number of Sites	Total Acreage
Neighborhood Park	9	19.98
Community Park	3	28.27
Regional Park	4	16.41
Natural/Open Space	6	71.4
Trails	11	4.25 acres
<b>Total Parks</b>	<b>136.06 acres</b> (or 140.31 acres including trails)	
<b>Total Trails</b>	<b>5.84 miles</b>	

Collectively, these parks contain a variety of outdoor recreation facilities, including playgrounds, picnic areas, basketball courts, a recreation center, shoreline access, boat ramps, restrooms, off-leash dog runs, ball fields and natural open spaces with walking paths and trails.



Martinson House at Nelson Park

Neighborhood Parks serve as recreational and social gathering places for individual neighborhoods. They are designed to serve a radius of less than ½ mile, and the parks themselves are small, averaging 2 acres in size. Neighborhood Parks are usually home to a combination of playground equipment, picnicking, and outdoor activity areas. Poulsbo has nine neighborhood parks totaling 19.98 acres.

Community Parks serve a broader purpose and population than neighborhood parks. They are developed for both passive and active recreation. These parks may typically include athletic fields, sports courts, trails, playgrounds, open space, and picnicking facilities. The service radius is usually ½ to 3 miles. Poulsbo has three community parks totaling 28.27 acres.

Regional Parks attract people from a larger geographical area due to the parks size, location, or other amenities. These parks are often along shoreline and may be in the center of the tourist areas. Poulsbo has four such parks totaling 16.41 acres.

Natural/Open Space Parks are natural lands set aside for preservation of significant natural resources, open space, and areas for aesthetics and buffering. These parks are often characterized by sensitive areas, and may include wetlands, slopes, significant natural vegetation, or shorelines. Poulsbo has six parks with natural/open space designation totaling 71.4 acres.

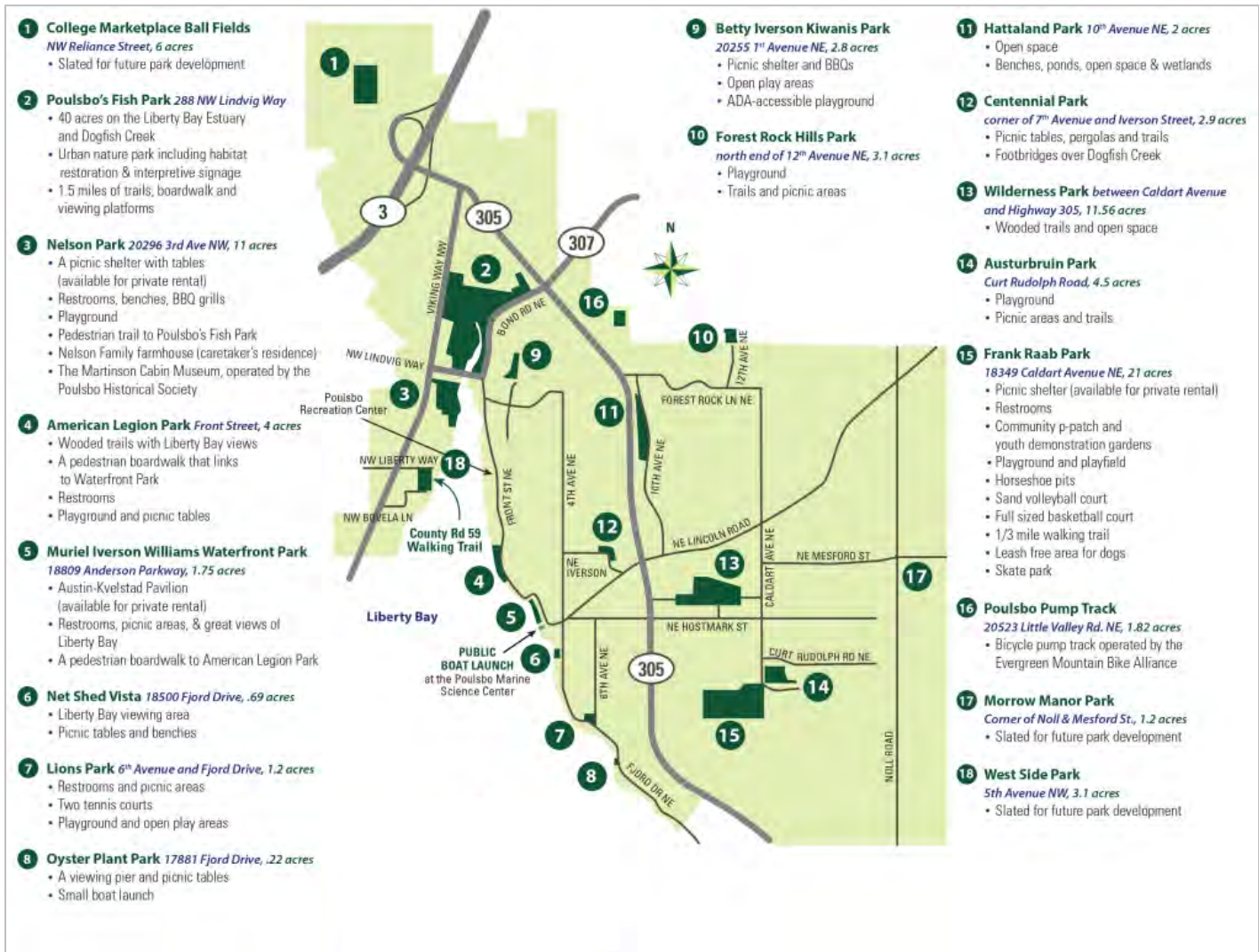
Trails are provided in parks, along roads or in old road right-of-way. Most of Poulsbo’s trails do not connect, but by adding sidewalks and other rights-of-way, walkers can access different trail systems with greater ease. Connectivity of Poulsbo parks is a priority and a major goal of the city. Poulsbo has 11 trails totaling 5.84 miles. An inventory of these sites are included in Appendix A, and they are included as existing acres in the Demand and Needs assessment (Chapter 4). The city’s park system is depicted on Map 2-1. Table 2-2 identifies city owned parks and trails, their size, location, and the existing amenities they offer.

**Table 2-2: Poulsbo Park, Recreation and Open Space Inventory**

Name of Park	Location	Acres	Park Classification	Existing Amenities
Austurbruin Park	1699 NE Curt Rudolph Rd.	4.51	Neighborhood	Picnic area, playground, trails, wildlife habitat, open space
Betty Iverson Kiwanis Park	20255 1 <sup>st</sup> Ave.	2.76	Neighborhood	Picnic area, playground, shelter/gazebo, grills, disc golf putting baskets
Forest Rock Hills Park	North end of 12 <sup>th</sup> Ave.	3.11	Neighborhood	Picnic area, playground, trails, grills, plants/wildlife viewing, open space
Poulsbo Pump Track	20523 Little Valley Rd.	1.82	Neighborhood	Pump track
Morrow Manor	19146 Noll Rd NE	1	Neighborhood	Trails
Nelson Park	20296 3 <sup>rd</sup> Ave.	4	Neighborhood	Picnic area, playgrounds, shelter/gazebo, grills, restrooms, trails, plants/wildlife viewing, open space
Net Shed Vista	18500 Fjord Dr.	.69	Neighborhood	Picnic area
Oyster Plant Park	17881 Fjord Dr.	.24	Neighborhood	Shoreline, small boats launch, picnic area, trails, wildlife viewing
West Poulsbo Waterfront Park	19683 5 <sup>th</sup> Ave NW	1.85	Neighborhood	Undeveloped
<b>Total Neighborhood Parks</b>	<b>19.98 acres</b>			
College MarketPlace	Reliance St.	6.07	Community	Undeveloped
Lions Park	585 Matson St.	1.2	Community	Picnic area, playground, pickleball and tennis courts, restrooms
Raab Park	18349 Caldart Ave.	21	Community	Picnic area, playgrounds, skate park, shelter/gazebo, grills, restrooms, trails, basketball court, off-leash dog run, youth garden and community p-patch, open space
<b>Total Community Parks</b>	<b>28.27 acres</b>			
American Legion Park	19625 Front St. NE	4.19	Regional	Shoreline, picnic area, playgrounds, restrooms, trails, plants/wildlife viewing
Poulsbo's Fish Park	288 NW Lindvig Wy.	8.94	Regional	Shoreline, picnic area, amphitheater, trails, plants/wildlife viewing, open space
Muriel Iverson Williams Waterfront Park	18809 Anderson Pkwy.	1.76	Regional	Shoreline, picnic area, shelter/gazebo, restrooms, boat ramp
Poulsbo Recreation Center	19545 1 <sup>st</sup> Ave.	1.52	Regional	Basketball court, gymnastics equipment, classrooms
<b>Total Regional Parks</b>	<b>16.41 acres</b>			
Centennial Park	19250 7 <sup>th</sup> Ave NE	2.85	Natural/Open Space	Picnic area, trails, plants/wildlife viewing, open space
Hattaland Park	10 <sup>th</sup> Ave NE	2.04	Natural/Open Space	Picnic area, plants/wildlife viewing, open space
Indian Hills Park	Stenbom Ln.	20	Natural/Open Space	Undeveloped, open space
Nelson Park	20296 3 <sup>rd</sup> Ave NW	6.8	Natural/Open Space	Undeveloped, open Space
Poulsbo's Fish Park	288 NW Lindvig Wy.	28.97	Natural/Open Space	Trails, Plants/wildlife viewing, open space
Wilderness Park	1160 NE Hostmark St.	10.74	Natural/Open Space	Trails, plants/wildlife viewing, open space
<b>Total Natural/Open Space</b>	<b>71.4 acres</b>			
Boardwalk-American Legion Trail	Front St.	.30 mile	Trail	Boardwalk and paved
County Road 59	Shoreline at 5 <sup>th</sup> Ave NW	.10 mile	Trail	Soft surface
Poulsbo's Fish Park Trails	288 NW Lindvig Wy.	1.75 miles	Trail	Soft surface, boardwalk, and paved
Fjord Drive Waterfront Trail	Fjord Dr.	2 miles	Trail	Paved shoulder
Forest Rock Hills	North end of 12 <sup>th</sup> Ave.	.25 mile	Trail	Soft surface
Lincoln Road Shared Use Path	Lincoln Rd. from Maranatha Ln. to Noll Rd. roundabout	.36 mile	Trail	Paved (separate from street)
Moe Street Trail	Moe Street to 3 <sup>rd</sup> Ave.	.10 mile	Trail	Soft surface
Noll Road Shared Use Path	Noll Road S. of Hostmark	.20 mile	Trail	Paved (separate from street)
Raab Park Exercise Trail	18349 Caldart Ave.	.33 mile	Trail	Soft surface
Raab Park Nature Trail	18349 Caldart Ave.	.20 mile	Trail	Soft surface
Wilderness Park Trail	Caldart and Hostmark	.25 mile	Trail	Soft surface
<b>Total Trails</b>	<b>5.84 miles</b>			
Source: Park acreage amount derived from 2021 Kitsap County Assessor data as accessed from Kitsapgov.com parcel search online data. American Legion Park and Muriel Iverson Williams Waterfront Park acreage amount was derived from Poulsbo Planning and Economic Development GIS analysis.				



## Map 2-1 2021 City Park Map



## Other Properties

In addition to city-owned parks, recreation facilities and open space listed in Tables 2-1 and 2-2, the city has shared use agreements with the North Kitsap School District (NKSD) on fields at four schools. These fields are available for city-sponsored recreation programs and general public use. **NKSD shared-use fields total 43.22 acres.**

**Table 2-3: Shared Fields with NKSD**

School	Field Size
Vinland Elementary	3.4 acres
Strawberry Fields (Poulsbo Elementary)	8.34 acres
Poulsbo Middle School	20.4 acres
NK High School	11.08 acres
<b>Total Shared Fields with NKSD</b>	<b>43.22 acres</b>

Source: Poulsbo Planning and Economic Development Department GIS



[It should also be noted that Poulsbo residents have access to Liberty Bay, with its many recreational opportunities, including the Kitsap Peninsula National Water Trails Kitsap County \(KPNWT\).](#)

## **Recreation Programs**

The Poulsbo Parks and Recreation Department provides a full-service recreation program, including educational, personal enhancement, exercise, and art classes for youth, adults, and seniors. It also offers numerous sports activities and leagues, senior trips, a community garden, and special events throughout the year. In 2019, the Parks and Recreation Department planned and offered 700 classes, programs, and activities, translating to 8,547 persons taking classes, participating in an outing, enrolled in preschool, exercising in a sports league, or running a road race.

The ability to provide recreational programs and special events dropped significantly in 2020 due to the COVID-19 pandemic. This led to the reduction of staff and recreation programmer hours, as well as a full closure of the Parks and Recreation Center. Despite these impacts and staff reductions, the Parks and Recreation Department continued to provide recreational opportunities where it was permitted under COVID guidelines. This included moving some fitness courses outdoors and online and creating other outdoor events that provided the community the opportunity to recreate outside, such as scavenger hunts and story walks in the parks. Online language, art, and gardening courses were also offered. Finally, some outdoor courses were moved to the fall that were traditionally offered in the spring and summer, including youth soccer, tennis, and sailing. These changes were well received by the community during a tough time.

As the Poulsbo Parks and Recreation Department begins to “re-open,” the plan is to rebuild the recreational course offerings to the level achieved in 2019. At the same time, on-line courses will continue to be a part of recreation programming in the foreseeable future for convenience and comfort of members of the community coming out of the pandemic.

## **Volunteerism**

The Poulsbo Parks and Recreation Department benefits from a robust volunteer force. In fact, it is safe to say that without the volunteer support, the parks and recreation programs would be unable to achieve the level of success experienced. The following are just some examples of the level of volunteerism provided by the community and local service clubs:

- Youth basketball, volleyball, and lacrosse leagues attracted approximately 900 youth in 2019. and programs were made possible with volunteer coaches and score keepers.
- Special events, such as the Viking Fest Road Race, utilize volunteers to manage registration, assist runners along the course, and at the finish line for 600 runners.
- The Easter Candy Hunt is staffed by the Poulsbo Lions Club and teen volunteers every year.
- The Poulsbo Fish Park Steering Committee is a group of ten community volunteers that organize work groups and projects specific to improving Poulsbo’s Fish Park.
- Local service clubs including Crossroads Rotary, Poulsbo Rotary, Poulsbo Lions, and the Kiwanis, provide a variety of service and support to the recreation programs and the parks system overall, including trash clean-ups, building viewing platforms, financial support through donations, and through many others.
- WSU Kitsap County Master Gardeners facilitate the youth garden at Raab Park and provide a volunteer work force at Poulsbo’s Fish Park. They also provide training courses through the recreation department. They volunteered more than 700 hours in 2020 at local parks.



*Lions Project Sign at Fish Park*

## **Chapter 3: Public Involvement**

Public involvement and input are essential to the park and recreation planning process. The City of Poulsbo must have a clear and accurate understanding of community needs and desires to make informed decisions and appropriately allocate resources. The PROS Plan needs to be re-evaluated periodically to determine if it continues to reflect the goals and priorities of city residents, and to address changes since the last update.

The 2021 update to the Parks, Recreation and Open Space Plan included major contributions by the Poulsbo Parks and Recreation Commission, a public input survey, pop-ups in the park, and public comments submitted in writing and in person.

**Parks and Recreation Commission**

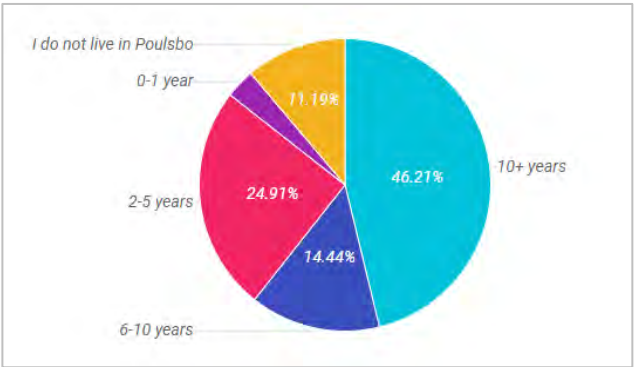
The Parks and Recreation Commission advises and makes recommendations to the Mayor and City Council regarding the development, maintenance, acquisition and renovation of parks, trails, and other recreation facilities. The volunteers serving on the Parks and Recreation Commission contribute valuable insight into the parks system from a variety of user perspectives and collectively provide a public forum for discussion of parks, recreation, and open space issues. The Commission played a major role in development of the 2021 PROS Plan update, reviewing the results of the community input survey, reviewing, and editing goals and policies, evaluating Level of Service standards, assessing the demand and needs analysis, and establishing the land acquisition and improvement plan.

**Poulsbo Parks, Recreation and Open Space Public Survey**

The Parks and Recreation Department online survey was available from May through June 2021 and provided helpful and insightful public input on the current park system and desires for new parks or improvements. The PROS Plan Community Survey was advertised through the Parks and Recreation Department email distribution, through the newsletter, social media, and through the City of Poulsbo website. There were 277 responses to the survey. The full survey results are found in Appendix B, but highlights of the survey are as follows:

*General Information about the Respondents:*

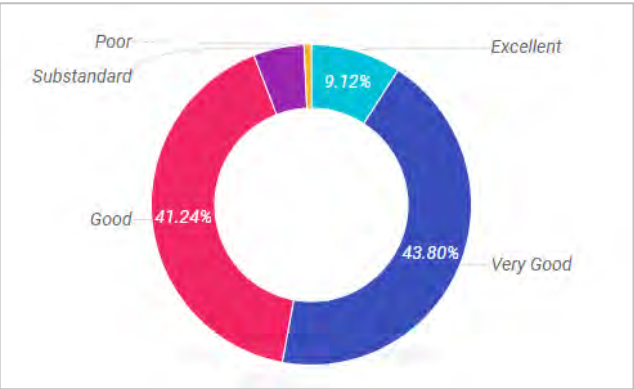
Of the 277 respondents, roughly 88% lived in the City of Poulsbo. 54.19% answered that at least one parent works and have children in the home. 34.19% responded that their family income was between \$100,000 and \$249,000 annually. 46.21% have lived in the City of Poulsbo more than 10 years (see below).



Survey responses for “How long have you lived in Poulsbo?”

**Parks**

Over 84% of the respondents consider the conditions of the parks “good” (41.24%) or “very good” (43.8%). There was an overwhelming response from the respondents to improve and better identify walkable trails and urban paths (62.62%). Other improvements that were commented on frequently included inclusive play structures, dog parks, and bathrooms. It is important to note that there was a consistent theme throughout the parks section of the survey related to disc golf and the development an improved skate park in the city.



Survey responses for “How would you rate the overall condition of the parks in the City of Poulsbo?”

Respondents were asked if the city should focus on improving the existing parks or acquiring more land for future parks. The response slightly favored improving the existing city parks (51.66%). The parks that were most visited by the survey respondents in the past year were:

1. Muriel Iverson Williams Waterfront Park (266)
2. Poulsbo's Fish Park (239)
3. Raab Park (208)
4. Lion's Park (194)
5. American Legion Park (122)

### **Recreation**

More than 62% of the respondents have participated in recreational programs. 52.63% heard about the programs through the Parks and Recreation newsletter. Of note, 35.92% responded that they had not participated in recreational programs because they did not know about programs offered, indicating a need for additional education and promotion of recreation programs.

Survey respondents wanted to see a wide variety of improvements/expansion of programs in all areas, but the top five areas of desire were:

1. Special Events (concerts in the parks, Spooktacular, etc.) (40.70%)
2. Aquatics Programs (39.53%)
3. Youth Sports Classes and Leagues (39.53%)
4. General Interest (language, gardening, etc...) (37.60%)
5. Youth Programs (arts, music, etc.) (37.21%)

### **Online Open House/Pop-ups in the Park**

Due to COVID restrictions the Parks and Recreation Department opted for an online open house to provide information and solicit comments from the community on the PROS Plan update for 2021. The online open house was advertised over the Parks and Recreation Department and City of Poulsbo Facebook page and website and was shared to several other community pages including the North Kitsap Community and Suquamish Community pages. It was also mentioned at City Council meetings during the month of May and June.

In addition, the Parks and Recreation staff conducted a series of "Pop-ups in the Park" during the month of July. This was also advertised through social media, flyers, and on the City's website. Every Friday in July, Parks and Recreation Staff visited different city parks and engaged community members on the status of parks and recreation programs. The parks visited were Waterfront Park, Nelson Park, Poulsbo's Fish Park, Raab Park and Lions Park. In total, staff engaged over a hundred members of the community and gained valuable feedback about opinions on park and recreation programs in the City of Poulsbo.

There were two consistent themes during our conversations with citizens at the Pop-ups in the Park. The first addressed the issue of whether to improve the current parks or acquire additional spaces for new parks. Although the opinions were mixed, it was clear there is a desire for these to occur concurrently. Many voiced their concern over the increase in development that will lead to less open spaces for recreation; therefore, the need for the city to secure additional open spaces for parkland is a priority. Others expressed their desire for the current city parks to be updated/upgraded. This included newer bathroom facilities, playground equipment, sport courts, and trails/connectivity. These interactions were consistent with the survey results that showed an even split to the question of priority when it comes to acquiring more land or improving current parks (48.34% /51.66% respectively).

The second issue was related to knowledge of the number of parks the city provides. The most visited parks, such as Waterfront Park, Raab Park, Lions Park, and Poulsbo's Fish Park were all well known, but when smaller community/neighborhood parks were discussed, many citizens were unaware they even existed. This led staff to a discussion on how to better educate/inform the community about each park, program, trail, and special event. It also will cause us to consider ways to improve those parks and better inform the community, ultimately leading to more visitors to those locations.

## Chapter 4: Goals and Policies

### Community Key Goals – Parks, Recreation and Open Space

- Establish and maintain a network of trails, safe walkways, and open spaces throughout the Poulsbo community.
- Develop active and passive parks, recreation programs and facilities, and an open space system that benefits citizens of all ages, incomes, and physical abilities.
- Provide opportunities for indoor and outdoor recreational activities and team sports in city parks and other recreational facilities.

### Plan Context

The Parks, Recreation and Open Space Plan (PROS) addresses present and future park, recreation, and open space issues for Poulsbo. The 2021 PROS Plan will be included as Appendix B-5 to the City's Comprehensive Plan. The Urban Paths of Poulsbo Plan (Trails Plan) adopted by the city is included as Appendix B-6 of the City's Comprehensive Plan.

### Vision, Goals and Policies

It is the vision of the Poulsbo Parks and Recreation Department to be the heart of a healthy community through sustainable, safe, and diverse programs and open spaces, where all residents and visitors feel inspired to live, play, learn, and thrive.

The richness of Poulsbo's natural setting and environment has long been central to the city's quality of life. Located on Liberty Bay, the city enjoys a fjord setting and spectacular views of the Olympic Mountains. Within the city's boundaries are saltwater shorelines, urban forests, wetlands, and streams that support a variety of wildlife. The city park system goals recognize the uniqueness of the natural setting and correspond to Poulsbo's active lifestyle.



The vision that guides these goals and policies is to enrich the lives of citizens in the greater Poulsbo area with quality recreation opportunities, facilities, special events, parks, trails, and passive open space park areas; and to provide wise stewardship of the natural and cultural resources within Poulsbo's parks and open space.

A strong park system is vital to the Poulsbo community. As the city's population grows, demand and need for park facilities will continue to increase. It is important that the city anticipate and respond to the growing demand on the city's park facilities, recreation programs, and open space resources in order to maintain the quality and service for which it is known.

The key overarching goals reflected in this Plan are to:

- Continue to develop and enhance active and passive parks, recreation programs and facilities that benefit residents of all ages, incomes, and physical abilities.
- Create a hybrid system of on-street facilities, off-street links, and shared-use paths to create a continuous and complete network for pedestrians and bicyclists that connects neighborhoods, commercial areas, schools, transit facilities, parks and open spaces, and the waterfront.
- Provide enhanced opportunities for indoor and outdoor recreation activities and team sports in Poulsbo parks and recreational facilities.

To direct us in achieving our listed goals, the following policies are outlined in this chapter:

- Parkland acquisition
- Parkland development
- Park stewardship
- Urban Paths of Poulsbo
- Community recreation and programs
- Implementation and funding of this plan

### Parkland Acquisition

Poulsbo is committed to building and improving its park system and utilizing various acquisition strategies to assure that land is available to meet the city's current and future park and open space needs. The city directs its acquisition efforts



toward achieving a coordinated and connected system of parks and open space that provide land needed for public park-related facilities and activities and protects significant environmental features. Property acquisition is driven by availability and affordability. In order to be able to take advantage of opportunities as they arise, strong leadership and a variety of acquisition tools must be available.

The 2021 community survey results identified three parkland acquisition priorities:

- Acquire land along the shoreline of Liberty Bay and in the Dogfish Creek corridors to provide shoreline access, preserve open space and provide nature trails.
- Acquire land in the geographically underserved areas where population is growing, primarily located on the edges of the city.
- Acquire land or recreational easements that can serve to link sections of a citywide trail system.

### **GOAL PRO-1**

**Acquire land for public park use that provides a variety of recreational opportunities, and access to the city's shorelines, preserves natural areas, and meets the city's park needs based on adopted Level of Service standards.**

#### ***Policy PRO-1.1***

*Identify and acquire a wide variety of lands for parks and public open space purposes. These shall be identified in the Parks' Capital Facility Plan section and meet identified needs based on Level of Service standards:*

- *Natural areas and features with outstanding scenic or recreational value;*
- *Lands that provide public access to the Liberty Bay shoreline, the Dogfish Creek estuary, and other creeks located within the city;*
- *Lands with value for wildlife or watershed conservation, science, education, or that have other significant natural amenities;*
- *Lands that connect natural areas, or provide important links for trails, plant communities, or wildlife habitat;*
- *Lands valuable for active recreation, including playgrounds, athletic fields and facilities, trails, fishing, swimming, or picnicking activities;*
- *Land that provides an appropriate setting and location for a community center;*
- *Parkland that enhances the surrounding land uses;*
- *Land that preserves significant historical areas and features.*

#### ***Policy PRO- 1.2***

*Community and neighborhood parks, recreation facilities and playfields should be as centrally located as possible within their service area and within walking distance of the population they serve.*

#### ***Policy PRO-1.3***

*Publicly owned lands shall be examined and analyzed for their potential value as parkland, trail access or open space before being declared surplus and disposed of. Underutilized publicly owned properties should be evaluated for partnership or parkland improvement opportunities. Prior to city-owned parkland being disposed of, the city shall establish a public process that includes the Park and Recreation Commission, which will study its park potential and provide recommendations to the City Council.*

#### ***Policy PRO-1.4***

*When a private developer is contemplating making a public benefit donation to the city, donations that help implement the Park's Capital Facility Plan or provide connectivity to other public parkland, open space and/or pedestrian access should be encouraged.*

### **Parkland Development**

Poulsbo's parks are designed to meet active and passive recreation needs of their neighborhoods and communities at large and provide safe and healthy places for children to play and for people of all ages to exercise and enjoy the outdoors. Priorities should be given to completing park plans, such as Play for All at Raab Park, Rotary Morrow Community Park, Poulsbo's Fish Park, and West Poulsbo Waterfront Park. In addition, upgrading and renovating older parks should remain a high priority. This includes projects already identified as part of the city's Capital Improvement Plan, such as the public bathrooms in Lion's Park, an upgraded skate park, increasing the trails and urban paths, and other general upgrades of park facilities (courts, basketball hoops, and playground equipment). Finally, development of newly acquired parkland

should also be a priority as funding becomes available. Much of the development of existing parks can be more successful through current and newly established community partnerships.

In carrying out upgrades and enhancements of existing parks and planning for new parks, particular attention should be given to the following: designing with environmental sustainability in mind (through water and energy conservation measures, for example), connecting paths and trails, seeking out opportunities to enhance wildlife habitat, and through innovation that considers diversity and inclusion for all.

The city has identified a long-range parkland development program that is reflected in its “Park System Acquisition and Improvement Plans,” found in Chapter 6. The development/renovation projects are also mapped in Figure PRO-2. Upon review of the long-range parkland development list, the priorities are:

- Complete phased development of existing parks, such as Nelson Park, Raab Park, Centennial Park, and Poulsbo’s Fish Park.
- Continue to research and develop the feasibility of the Poulsbo Events and Recreation Center (PERC) to include multi-use sports/recreational fields at College Market Place.
- Develop trails along Liberty Bay shoreline and Dogfish Creek.
- Retrofit parks with barrier-free recreational equipment.
- Enhance playground and recreational facilities.
- Include adult outdoor exercise activities, such as disc golf and fitness/circuit equipment.

## **GOAL PRO-2**

**Develop the City’s public parks to their highest potential in order to offer a high quality, inclusive and equitable park system that benefits all ages, incomes, and abilities.**

### ***Policy PRO-2.1***

*Continue the city’s practice of preparing master park plans for acquired parkland, in order to guide the development of city parks in phases as funds and resources become available. New park designs shall include appropriate active recreation facilities for a variety of abilities and age groups. Utilize volunteer groups to help with park master planning and development as warranted.*

### ***Policy PRO-2.2***

*Provide barrier-free recreation opportunities throughout the Poulsbo Parks system. Consult social service agencies for technical and financial assistance in order to best provide opportunities where individuals of all abilities can accompany and interact with their families, friends or caregivers in city parks and trails.*

### ***Policy PRO-2.3***

*Evaluate impacts on surrounding land uses when considering sites for acquisition and in developing park sites. Neighbors shall be consulted and considered in the design of new parks.*

### ***Policy PRO-2.4***

*Incorporate public art and cultural resources into park design features that highlight Poulsbo and Tribal history, traditions, and natural resources.*

### ***Policy PRO-2.5***

*Continue to incorporate interpretative stations and viewing areas in city parks that educate the community and support the Kitsap Audubon Society’s designation of Liberty Bay, the ancestral history of Poulsbo, and the Dogfish Creek estuary as the “Poulsbo Fjords Audubon Wildlife Viewing Area.”*

## **Park Stewardship**

Poulsbo’s parks should balance resource protection with recreational activities and uses. This can be accomplished through careful and thoughtful management of our public lands.



**GOAL PRO-3**

**Provide wise stewardship of the resources within Poulsbo's parks and recreation system.**

***Policy PRO-3.1***

*New park master plan designs should incorporate energy efficient facilities, plan for water conservation, protect wildlife habitat, encourage recycling, and employ low-impact development techniques to handle storm water runoff.*

***Policy PRO-3.2***

*Ensure parks are adequately maintained by providing Public Works staff with the resources to operate and maintain the parks and facilities with the most cost-effective methods and policies. Minimize or eliminate the need to use irrigation by incorporating native and/or drought-tolerant vegetation.*

***Policy PRO-3.3***

*Minimize or eliminate the use of pesticides, artificial fertilizers or herbicides using integrated pest management techniques in the maintenance of city parks.*

***Policy PRO-3.4***

*Seek opportunities to incorporate environmental education in parks and open spaces throughout Poulsbo to encourage stewardship by current and future generations.*

***Policy PRO-3.5***

*Continue to develop partnerships with volunteer, business, school, and service groups to assist with capital improvements and general park maintenance activities. Through fostering these relationships, we can better maintain a watchful eye on our parks and open spaces and help generate community stewardship of public spaces.*

**Urban Paths of Poulsbo**

During the 2009 Comprehensive Plan update process, Poulsbo residents identified a citywide trail system as a top priority. Opportunities for walking and hiking continue to be very important to residents; this was reaffirmed in both the City's 2015 and 2021 Parks and Recreation community survey, where developing more trails was identified as a high priority for park acquisition and development.

Updated in 2018, the *Urban Paths of Poulsbo (UPP) Plan* was developed with the goal of improving access to non-motorized facilities for all residents. The UPP updates the comprehensive framework for future investment in facilities that support all forms of non-motorized transportation and recreation in the city. The plan identifies specific projects and programs that can be considered as opportunities become available.

In 2018, a vision was affirmed for the UPP:

*The Poulsbo trail system embodies the community spirit that distinguishes our city, linking the places we live, learn, work, play and find inspiration. Trails reconnect us to ourselves, and lead people of all ages and abilities to greater health and self-sufficiency. Our trails, like branches, support Poulsbo and reach out to connect neighbor to neighbor; land to water; people to nature; homes to businesses; city to countryside; and Poulsbo's history to our future.*

To realize the vision and goals of the UPP Plan, the trail network in Poulsbo will be a hybrid system of existing trails and infrastructure, and future on- and off-street improvements to link the network. A pedestrian may walk along sidewalks, trails, or a shared-use path along the way. A bicycle route may include streets with bicycle lanes, sharrows, or shared paths. The goal is to create continuous and complete routes.

The UPP is incorporated in the City's Comprehensive Plan as Appendix B-6. It is the primary resource for trail goals, policies, implementation, and strategies for financing improvements. The plan includes implementation strategies and maps. This section is meant to provide a framework for establishing safe routes for walking, cycling and other forms of non-motorized transport. The city is committed to expanding the trail system through a variety of mechanisms by acquiring land and easements, partnering with private developers or with other organizations like the North Kitsap School District on properties it owns within the city.

The UPP Plan includes a Pedestrian Map and a Bicycle Route Map. Figure PRO-3 identifies the proposed network of pedestrian facilities, corresponding to the Pedestrian Map in the UPP Plan. A policy in the Transportation Element requires the Engineering Department to review the UPP Plan and maps to incorporate pedestrian and bicycle facilities into their Transportation Improvement Program and development standards, as appropriate.

**GOAL PRO-4**

Create a hybrid system of on-street facilities, off-street links, and shared-use paths to create a continuous and complete network for pedestrians and bicyclists that connects neighborhoods, commercial areas, schools, transit facilities, parks and open spaces, and the waterfront.

***Policy PRO- 4.1***

Use the Urban Paths of Poulsbo Plan and maps to identify and prioritize implementation strategies and key acquisition and development opportunities for connections supporting non-motorized travel. Prioritize these connections in the City's 6-Year Capital Improvement Program, which is reviewed annually.

***Policy PRO 4.2***

Use a multi-faceted approach to implement the Urban Paths of Poulsbo Plan. As set forth in the UPP Plan, the implementation strategies should include:

- Using the city's municipal code to incorporate standards for pedestrian and bicycle facilities, bicycle parking, and incentives for developers who provide connections for walking, cycling and other forms of non-motorized travel.
- Coordinating with the Planning Department to look for opportunities for non-motorized linkages during the development review process.
- Working with homeowners' associations to identify prospective paths in their subdivisions to connect the neighborhood to outside routes.
- Seeking partnerships with other jurisdictions, private businesses, non-profit organizations, the development community, and citizens to realize the UPP vision.
- Working with the city Engineering Department to consider and evaluate the UPP plan, maps, and implementation list in the planning, design, construction, and maintenance of roadway projects.
- Establishing maintenance standards and ensuring adequate funding is available for maintenance of trails in parks and on-street facilities.
- Reviewing existing policies for non-motorized users and coordinating with the Police Department to ensure adequate enforcement of public safety.

***Policy PRO-4.3***

A key priority for trails planning in Poulsbo is to link citizens with the shoreline. Therefore, the city should emphasize acquisition of land and/or conservation easements along the shoreline of Liberty Bay to connect, enhance, and lengthen the existing, but limited, shoreline pedestrian trail. All shoreline development is subject to the requirements of the City's Shoreline Master Program.

***Policy PRO-4.4***

Coordinate with neighboring jurisdictions to connect the city's trail system with theirs and participate in county, regional and statewide efforts to plan and implement a statewide trail, where connection through Poulsbo provides a vital link to the Olympic Peninsula.

***Policy PRO-4.5***

Use the trail standards identified in the Urban Paths of Poulsbo functional plan as a guide for trail construction unless another standard is required by a funding agency. If modification to a trail standard is necessary due to topography or is not physically or technically feasible, an alternative trail standard shall be used if acceptable to the City Engineer and Parks and Recreation Director.

***Policy PRO-4.6***

Utility easements should be considered for possible trail easements. Working only with willing property owners, the city should work to encourage multi-purpose easements that allow for public access where it is identified or supported by the Urban Paths of Poulsbo Plan.

***Policy PRO-4.7***

The city intends to develop the Urban Paths of Poulsbo Plan primarily through (1) continued construction of sidewalks, bicycle facilities, and shared-use paths in conjunction with new roadway projects; (2) through multi-purpose easements as described in Policy PRO-4.6; and (3) through the development of trails with willing and cooperative property owners going through the development review process, including but not limited to subdivisions, Planned Residential Developments, and commercial site plans. The city will engage only with willing property owners in the implementation of the UPP Plan.

***Policy PRO-4.8***

*When a public trail is designed to be located within a regulated critical area, the city shall engage professional consultants or other experts to ensure appropriate mitigation of any potential conflicts between path construction and wildlife habitat.*

***Policy PRO-4.9***

*Install wayfinding and route signs and provide maps of the city's pedestrian and bicycle network. Coordinate with schools and other agencies to promote bicycle and pedestrian safety through educational programs and events. Develop local trail maps and collaborate with neighboring jurisdictions to develop regional trail maps. Expand "adopt-a-park" programs to include an "adopt-a-trail" component.*

***Policy PRO-4.10***

*Proposed routes shown in the UPP Plan and Figure PRO-3 are conceptual. Actual alignment may vary based on topography, property ownership and willingness of property owners, and other variables that may be identified at the time of pathway construction. The city will involve only willing property owners. If a connection is not feasible, an alternative alignment and/or connection that meet the intent of the UPP Plan and Figure PRO-3 will, when possible, be identified.*

**Community Recreation and Programs**

Poulsbo offers a wide variety of services and programs intended to provide all people with opportunities for lifelong learning and enjoyment, including access to activities that contribute to a healthy lifestyle.

Developing strong partnerships with other service providers throughout the community is a key factor in meeting the city's services and programming goals. The city's partnership with North Kitsap School District, for instance, is essential to providing active recreation facilities and full utilization of school athletic fields. Other ongoing partnerships that enable the city to expand its offerings include those with Western Washington University Poulsbo, Washington State University Kitsap Extension Office, Olympic College, Port of Poulsbo, the Kitsap Audubon Society, SEA Discover Center, Kitsap Public Facilities District, Poulsbo Farmer's Market, Poulsbo Garden Club and others.

The city offers extensive and high-quality recreational opportunities and enrichment programs throughout the year. From pre-school courses to sailing instruction on Liberty Bay, Viking Fest Road Race and Summer Nights on the Bay concerts, to arts and crafts and foreign language classes, the city's varied offerings provide exceptional life-long learning and recreational opportunities for city and county residents.

**GOAL PRO-5**

**Continue to offer and enhance existing high-quality recreation, education and enrichment programs for all ages, interests, and abilities.**

***Policy PRO-5.1***

*Provide a variety of enrichment programs such as arts and crafts, language, music and dance, physical conditioning, and special interest classes. Provide adult and youth programs, recreational sports for all ages and skill levels, senior activities and excursions, and other activities for a diversity of cultural, age, physical and mental capabilities, and income groups in the community.*

***Policy PRO-5.2***

*Share resources with Kitsap County, WWU Poulsbo, Olympic College, Kitsap Regional Library and North Kitsap School District, and other parks and recreation agencies throughout the county to encourage cooperative use of facilities, and work toward the develop of a combined program guide and website on recreational, educational and park offerings.*

***Policy PRO-5.3***

*Provide areas within the park system for "P-Patches" or community agriculture plots to allow urban residents the opportunity to garden and grow their own vegetables.*

***Policy PRO-5.4***

*Continue to seek funding sources for the Poulsbo Events and Recreation Center (PERC). The city has identified several options for the PERC and will continue to explore the feasibility of this project and the various options.*

## **Implementation and Funding**

Implementing the PROS Plan relates specifically to capital improvements for acquisition, development, and redevelopment projects, and depends on both opportunity and funding availability. As competing demands escalate for city resource dollars, creative solutions are needed to fund park-related projects. It is clear that completion of the city's park system will take time and will need a sound and realistic financial strategy.

Development and redevelopment are equally important to provide citizens a variety of passive and active recreation opportunities. Renovation of facilities plays a role in ensuring a safe, functional, and well-maintained park system. There must be a strong commitment to maintain and redevelop, as necessary, existing parks if the city is to maximize its open space and recreation potential.

Partnerships with state and local government agencies, Poulsbo's active service clubs and community groups, North Kitsap School District, and local land trusts, assist the city in the provision of parkland and the development of those parks. Continuing these relationships is a primary goal of the city.

Funding for park projects must come from a variety of means – city budget, park impact fees, federal and state grants, and in-kind donations are the most common sources. Park projects that have been placed on the city's 6-year Capital Improvement Program (CIP) have received a funding commitment, usually through a combination of grant funding, city budget, impact fees and in-kind donations.

### **GOAL PRO-6**

**Develop a funding strategy and financing plan to meet the City's Parks capital facility needs identified in the Parks Capital Improvement Program.**

#### ***Policy PRO-6.1***

*Utilize the city's Park Six-Year Capital Improvement Program (CIP) as the short-term budgetary prioritization of park development. Identify projects on the CIP that are the city's top park development priorities for funding and completion within the six-year timeframe. The CIP shall be reviewed annually and updated on a two-year cycle by the Poulsbo Parks and Recreation Commission.*

#### ***Policy PRO-6.2***

*Use any authority granted to the city under state law to require mitigation of new development impacts on the city's park system. The city will impose park impact fees through its adopted impact fee ordinance, as set forth in the Growth Management Act.*

#### ***Policy PRO-6.3***

*Maximize every possible funding source for park capital improvements. Funding sources available include: the city's annual budget – general fund and park reserves; impact fees; state and federal grants; conservation easements; donations; partnerships; in-kind donations of materials and labor; and voter approved bonds. The City shall consider ongoing dedicated funding for park and recreation improvements.*

#### ***Policy PRO-6.4***

*Maintain dialog with Kitsap County, North Kitsap School District, the Kitsap Public Facilities District, and other interested parties to study alternative means of financing parks and recreation, including a Metropolitan Park District or regional approach to funding major recreation facilities, such as swimming pools and major event facilities.*

#### ***Policy PRO-6.5***

*Ensure that individuals who wish to support Poulsbo Parks and Recreation through financial or property donations, conservation easements, or bequests are able to do so by providing easily accessible information and promote giving opportunities. Encourage donations that help implement the Park's Capital Facility Plan.*

#### ***Policy PRO-6.6***

*Identify and develop partnership opportunities with interested individuals, groups, neighborhoods, and clubs to develop Adopt-A-Park and Adopt-A-Trail programs.*

***Policy PRO-6.7***

Foster partnerships with local government agencies, private individuals, service clubs, and community groups, to assist with the provision and development of public parks. Many agencies and groups have and will continue to partner with the city to provide quality parks and recreation facilities, such as:

- North Kitsap School District
- Poulsbo's service and civic clubs
- Ports of Poulsbo and Kingston
- Suquamish Tribe
- Port Gamble/S'Klallam Tribe
- Kitsap County
- Housing Kitsap
- Kitsap Public Facilities District
- Kitsap Audubon Society
- Greater Peninsula Conservancy
- Poulsbo Farmers Market
- SEA Discovery Center and Western Washington University – Poulsbo
- Olympic College
- Washington State University – Kitsap Extension Office
- Kitsap Regional Library

**GOAL 7**

**Comprehensively plan the city park's capital facility needs, evaluate Level of Service standards, and ensure quality park facilities continue to be available to Poulsbo residents.**

***Policy PRO-7.1***

Provide a Parks and Recreation planning program to identify and manage the acquisition and development of parkland, trails, and open space to satisfy the recreation program needs of the community. The mayor shall appoint a Parks and Recreation Commission to provide recommendations to the City Council. Conduct regular evaluation of the public's use of city parks, facilities, and recreational programming, incorporating citizen input, to ensure that user needs are being met, and to maintain ongoing communication with city residents.

***Policy PRO-7.2***

The city Parks, Recreation and Open Space Plan and the Urban Paths of Poulsbo Plan shall serve as the city's functional plans for park and trail facilities. To ensure consistency, updates to the Parks functional plans shall be incorporated as appropriate into the Comprehensive Plan through the city's annual review process.

***Policy PRO-7.3***

Utilize the city's GIS mapping capabilities to meet the requirements of the Growth Management Act and to serve as important long-range planning tools. Open space corridors and lands useful for recreation as defined by RCW 36.70A.160, are depicted on Figure PRO-1 and Figure PRO-3. The city's long-term Park Capital Facility Plan project list that identifies capital improvement projects necessary to provide the adopted Level of Service are depicted on Figure PRO-2. These maps shall be updated during the six-year review and update of the City's Parks Recreation and Open Space Plan.

***Policy PRO-7.4***

Figures PRO-1 and PRO-3 map open space corridors required to be identified under RCW 36.70A.160. Lands useful for recreation have been identified by mapping public parks, publicly owned open space, privately owned open space and recreational amenities within subdivisions; wildlife habitat by mapping critical area ordinance designated Fish and Wildlife Habitat Conservation Areas; trails by mapping existing and planned public trails; and connections of critical areas by mapping Fish and Wildlife Habitat Conservation Areas within the city limits, Poulsbo Urban Growth Area, and extending into unincorporated Kitsap County. Regulation of Fish and Wildlife Habitat Conservation Areas is as provided in the applicable jurisdiction's critical areas ordinance.



## Chapter 5: Demand and Need Analysis

The need for park and recreation land can be estimated using a ratio of acreage to a standard unit of population, such as 10 acres of parkland per 1,000 population or 3 acres of athletic fields per 1,000 residents. The ratio method is relatively simple to compute and can be easily compared with other agency standards. These ratios can be used to express Level of Service (LOS) standards for park and recreation facilities in Poulsbo.

The Park and Recreation Commission considered modifications to Level of Service standards but decided to keep the planned LOS standards the same because the Commission found that Poulsbo's LOS was reasonable. The planned LOS (PLOS) standards are as follows:

Neighborhood Park	2 acres per 1,000 population
Community Park	3.5 acres per 1,000 population
Regional Park	1.5 acres per 1,000 population
Open Space Park	6 acres per 1,000 population
Trails	1 mile or .73 acre per 1,000 population
<b>Overall Citywide LOS</b>	<b>13.73 acres per 1,000 population</b>

These planned LOS standards can be applied to Poulsbo's 2021 population (11,660) and projected year 2036 population (14,808) to determine current parkland shortfalls and projected year 2036 park needs in each of these park classifications. Table 5-1 shows existing park acreages and levels of service and projected needs.

**Table 5-1: 2036 Park Need based on Planned LOS**

Park Type	2021 Existing Acres	2021 Existing Level of Service, Acres per 1,000 population	2036 Planned Level of Service, Acres per 1,000 population	2036 Acreage Need based on PLOS**	2036 Park Acreage Needs***
Neighborhood Park	19.98	1.71	2.	29.62	9.64
Community Park	28.27	2.42	3.5	51.83	23.56
Regional Park	16.41	1.41	1.5	22.21	5.80
Open Space Park	71.4	6.12	6	88.85	17.45
Trails	5.84 miles	.51 mile	1 mile	14.81 miles	8.97 miles
	4.25 acres*	.36 acres	.73 acre	10.81 acres	6.56 acres
<b>TOTAL</b>	<b>140.31 acres</b>	<b>12.03 acres</b>	<b>13.73 acres</b>	<b>203.31 acres</b>	<b>63.01 acres</b>

\* Trail miles are converted into acreage by assuming a 6' wide trail x 1 mile = .73 acre | \*\* City's 2036 population of 14,808 was used to calculate total 2036 acreage needed | \*\*\* 2036 Park acreage needs calculated by subtracting 2021 existing acres from 2036 acreage need based on PLOS.

Table 5-1 shows an existing inventory of parkland of 140.31 acres and a need of 203.31 acres by the year 2036, reflecting a deficit of 63.01 acres. The greatest need is for Community Parks, followed by Open Space Parks.

### Credits from Non-City Parkland/Facilities and Anticipated Parkland donation

Two types of public parkland have been identified as being available for the city to consider and credit in its demand and need analysis - North Kitsap School district fields (as discussed in Chapter 2) and Washington State Department of Transportation SR 305 wetland mitigation open space land. Each is addressed below:

#### Partnership with North Kitsap School District

The city has formed a partnership with the North Kitsap School District (NKSD) through shared-use agreements for fields at four schools. These facilities are available, at a cost, for city-sponsored recreation programs, as well as for the general public use.

**Table 5-2: Shared Fields with NKSD**

NKSD Schools with Shared Use Agreement	Field Size
Vinland Elementary	3.4 acres
Strawberry Fields (Poulsbo Elementary)	8.34 acres
Poulsbo Middle School	20.4 acres
NK High School	11.08 acres
<b>Total Shared Fields with NKSD</b>	<b>43.22 acres</b>

Source: Poulsbo Planning and Economic Development Department GIS



The NKSD shared fields’ total acreage is not available for city recreational programming or general public use all the time. Field use is reserved for schools’ weekdays generally between 8 a.m. and 5 p.m. during the school year. Middle school and high school facilities are less available for community use due to sports and activities conducted by NKSD. Overall, the annual community and public use is assumed at an average 40% annually. Based upon the public availability of the shared fields, the city can apply a credit of 40% of the shared field acreage, which adds in 17.288 acres to the city inventory, and is applied to Community Park acreage need.



**SR 305 Wetland Mitigation Acreage**

As part of the SR 305 widening project in 2008-2009, WSDOT was required to establish a wetland mitigation site. This site is 13.69 acres, adjacent to SR 305 (near the Bond Road intersection) and is near the city’s Betty Iverson Kiwanis Park. An agreement between the city and WSDOT has the ownership of this land transferring to the city in 2021-2022. This acreage should be credited as Open Space parkland, as the transference of ownership is assured.

Table 5-3: 2036 Adjusted Project Park Need			
Park Type	2036 Park Acreage Needs	Credit to 2036 Needed Acres	Adjusted 2036 Park Acreage Needs
Neighborhood Park	9.64 acres		9.64 acres
Community Park	23.56 acres	- 17.288 acres (NKSD Shared fields)	6.27 acres
Regional Park	5.80 acres		5.80 acres
Open Space Park	17.45 acres	- 13.69 acres (WSDOT Wetland Mitigation)	3.76 acres
Trails	8.50 miles		8.50 miles
	6.22 acres		6.22 acres
<b>TOTAL</b>	<b>63.01 acres</b>	<b>30.98 acres</b>	<b>31.68 acres</b>

When the NKSD fields acreage and the SR 305 Wetland Mitigation acreage is credited, the needs in Community Park and Open Space Parks decrease and bring the overall citywide 2036 Park Need to 31.68 acres. With these two adjustments, Neighborhood Parks becomes the highest priority park type for acquisition during the planning period, with trails a close second. The WSDOT Wetland Mitigation acreage almost entirely meets the 2036 Open Space Park needs.

**Demand and Needs Analysis Summary**

When reviewing the Demand and Need Analysis, there should be a correlation between the Goals and Policies (Chapter 4) and the Park System Acquisition and Improvements (Chapter 6), and desires of the community as expressed from the public outreach efforts. When reviewed together, city priorities will become clear. The focus during the planning period should be on acquiring additional neighborhood parkland for the city’s growing residential neighborhoods and increasing trails.

**Chapter 6: Park System Acquisition and Improvements Plan**

The city has identified several specific needs for the growth of its park system. These are based upon the Demand and Needs analysis, Chapter 4’s goals and policies, public input, and budgeting availability and priorities. Common themes running the through the list of projects are a desire to increase ownership and access along Liberty Bay and Dogfish Creek, connecting trails/walkways throughout the city, improving existing parks, and acquiring new land for neighborhood parks.

The following identifies Parkland Acquisition, Parkland Improvement, Recreation Development and Trail Acquisition and Development for the 2036 Planning Period. Figure PRO-2 maps each of the city’s 2036 Park System Acquisition and Improvement projects; Figure PRO-3 maps the Urban Paths of Poulsbo trails vision.

**Parkland Acquisition**

**Public Works Properties:** The Public Works Department will be moving from its existing site to a new site in the next two years (2022-2023). Acquisition of the existing Public Works properties could add approximately 3 acres to Centennial Park. In addition to restoration activities to South Fork Dogfish Creek and parkland expansion, the acquisition of this new property will enable the city to better manage storm water in the flood-prone area and could possibly be home to new recreational

opportunities. This project is identified as #1 on Figure PRO-2. *(Priorities: improve existing park, provide additional community or regional parkland).*

**Additional Land Adjacent to Poulsbo's Fish Park:** The city wishes to continue acquiring additional parcels as they become available along Dogfish Creek and its estuary for the purpose of habitat restoration and salmon rearing. Existing partnerships with the Suquamish Tribe and various organizations and non-profits will continue to benefit this project. This project is identified as #2 on Figure PRO-2. *(Priorities: shoreline access, additional trails).*

**East Poulsbo:** A number of future residential developments are expected to develop within the eastern city limits and would benefit from two new Neighborhood Parks. They should be 2 to 5 acres in size. No specific parcel has been identified for the parks. This project is identified as #3 on Figure PRO-2. *(Priorities: new neighborhood park).*

**Hamilton Field:** This 2.2-acre parcel is located on Hamilton Court and is currently owned by the North Kitsap Pee Wees Association. If acquired, the property could provide the city with a lighted soccer/football field, which includes a clubhouse/storage building. A partnership ownership opportunity may exist for this property. Access, parking, and drainage issues will need to be addressed to make this a viable community asset. This parcel is identified as #4 on Figure PRO-2. *(Priority: new community park).*

**East Liberty Bay Shoreline Property:** Acquisition of parcels located along Fjord Drive to provide beach access and shoreline trail connections. This project is identified as #5 on Figure PRO-2. *(Priorities: shoreline access, trail connection).*

**Johnson Creek Wildlife Corridor:** Acquisition of undeveloped parcels along the Johnson Creek corridor and within the city limits. This project would acquire property or easements for future trail connections along the corridor. This project is identified as #6 on Figure PRO-2. *(Priority: trail connections).*

**Shoreline Property North Front Street:** Acquisition of .69 acres of steep shoreline property just south of Liberty Bay Auto to add to Liberty Bay Waterfront Trail. This property is identified as #7 on Figure PRO-2. *(Priority: shoreline access, trail connection).*

**Vista Park:** Acquisition of undeveloped tracts, easements and/or parcels of land along the ridge in College Market Place, in order to take advantage of surrounding views and enhance pedestrian access. This property is identified as #8 on Figure PRO-2. *(Priorities: new community park, trail connection).*

**NF Johnson Creek Open Space:** Acquisition of 9.21 acres of undeveloped land located near the headwaters of North Fork of Johnson Creek, north parcel at the intersection of Finn Hill Road and Olhava Way NW. This property is identified as #9 on Figure PRO-2. *(Priorities: open space/critical area protection).*

**West Poulsbo:** Available residentially zoned land in the western city limits will most likely develop during the planning period and would benefit from a new Neighborhood Park. The park should be 2 to 5 acres in size. This project is not site specific. *(Priority: new neighborhood park).*

## Parkland Improvement

**Fish Park Improvements:** Continue to improve Poulsbo's Fish Park, with trails, interpretative areas, restoration of the estuary, and wildlife viewing areas. An environmental education kiosk may be appropriate at this park. This project is identified as #10 on Figure PRO-2. *(Priorities: shoreline access, trail connections, improve existing regional park).*

**Nelson Park Phase 2:** Nelson Park encompasses approximately 11 acres in west Poulsbo, and includes shorelines, wetlands, wooded and vegetated areas; a 4-acre portion of the park is developed with a restroom, picnic shelter, playground, parking, and some trails. The second phase of park improvement includes extending trails throughout the property and providing shoreline access. This project is identified as #11 on Figure PRO-2. *(Priority: trail and shoreline access improvement).*

**Indian Hills Recreation Area:** The 20-acre parcel is a city landfill that was closed in 1976, located just south of the city limits. The city and the Kitsap Public Health District continue to monitor the site for any environmental concerns, but the plan is that it can be developed in the future as an Open Space Park. This project is identified as #12 on Figure PRO-2. *(Priority: improving and enhancing existing parkland).*

**Net Shed Park:** This Park has a vista setting on Liberty Bay high bank waterfront and includes benches and picnic facilities. Improvement plans include beach access and shoreline trails. This project is identified as #13 on Figure PRO-2. *(Priorities: shoreline access and trail improvement).*

**Hattaland Park:** This 2-acre open space park is primarily undeveloped; improvement plans include trails to views of the adjacent South Fork Dogfish Creek and associated wetlands, as well as benches and picnic facilities. This project is identified as #14 on Figure PRO-2. *(Priorities: trail improvement, improving and enhancing existing parkland).*

**Vista Park:** Development of trails and benches to enhance pedestrian access along the ridge at College Market Place, to take advantage of views of Mount Rainier. This project is identified as #15 on Figure PRO-2. *(Priorities: trail improvement, new community park).*

**Morrow Manor:** Development of a 1-acre park donated to the city. Improvement plans include sitting benches, playground equipment and shared-use path. This project is identified as #16 on Figure PRO-2. *(Priority: new neighborhood park).*

**West Poulsbo Waterfront Park:** Future development of this 1.85-acre neighborhood park in West Poulsbo. This project is identified as #17 on Figure PRO-2. *(Priorities: shoreline access and new neighborhood park).*

**Betty Iverson Kiwanis Park Upgrades:** This neighborhood park needs parking lot upgrades, sidewalks, a restroom, and possible playground improvements. This project is identified as #18 on Figure PRO-2. *(Priority: improving and enhancing existing parkland).*

**Dog Park:** There is a small dog park area at Raab Park, but people have asked for a larger area to run dogs and improved features. This project is not site specific but could be worked into a future park project. *(Priority: improving and enhancing existing parkland).*

**Accessible Playground Improvements:** Accessible playground improvements within the park system are desired by members of the community. Play for All at Raab Park is a community effort to build an inclusive playground in Poulsbo. This is a project of the Poulsbo-North Kitsap Rotary Club, operating in partnership with a citizen steering committee and the city of Poulsbo. The group will be conducting a capital campaign to raise the funds to purchase and install inclusive playground equipment at Raab Park. The new playground will be next to the original playground, so park users can easily move from one piece of equipment to another. The city could also do infrastructure improvements such as sidewalks, waterlines, moving the volleyball court, and installing a "poured in place" surfacing on the original playground. This project is identified as #19 on Figure PRO-2. *(Priority: improving and enhancing existing parkland).*

**Poulsbo Event and Recreation Center (PERC):** The continued impressive growth of the greater Poulsbo community has generated a ground swell of resident demands for expanded opportunities for education, recreation and athletics, community support services, and a venue for meetings, industry forums and performances. To address the community need, leverage opportunities with private and institutional partners, and stimulate the economic growth of the greater Poulsbo area and the broader Kitsap Community, the city of Poulsbo proposes to match Kitsap Public Facility District (KFPD) funding dollar for dollar, for the development of the Poulsbo Events and Recreation Center (PERC). The new public facility is planned for construction on city-owned property within the College Market Place Master Plan adjacent to the SR3 and SR305 interchange. The PERC would include a 15,000 sf Event Center for trade shows, corporate meetings, exhibitions, weddings, and institutional functions such as lecture series or off-campus collaboration events. The event center will be connected to a minimum of 4-acres of multi-use lighted all-season sports fields with tournament capabilities for soccer, lacrosse, football, ultimate frisbee, and other field sports. Coincident with the Event Center and sports fields there will be an additional 10,000 to 15,000 square feet of office, classroom, and administration space for Parks and Recreation classes, training sessions, events management, and a commercial kitchen to support the conference facility and culinary training. This project is identified as #20 on Figure PRO-2. *(Priority: new regional park).*

**Skate Park:** A new Skate Park in Poulsbo would be used by residents and visitors alike. The existing park is made of wood and is almost 20 years old. The park would be 6,000-10,000 sq feet in size, made of concrete, and should be located in an open area of the city that is easy to access. A local nonprofit organization would be involved in fundraising, grants would be sought, and design of the park would involve the community. This project is not site specific. *(Priorities: new parkland and improving and enhancing existing parkland).*

**Splash Pad:** There is an effort by community members to see a Splash Pad in the City of Poulsbo. A Splash Pad is a recreational area designed for water play that has little or no standing water. It would have a non-slip surface and various nozzles and features that can shower, spray, rain, mist and shoot streams of water to create an inviting place for recreational water play. This project is not site specific. *(Priorities: new parkland and improving and enhancing existing parkland).*

## Recreation Development

**Poulsbo Recreation Center:** A multi-purpose building that would ideally include two full-size gyms with hardwood floors, fitness room, classrooms, and two meeting rooms. This building could serve as a new regional recreation center. Acquisition

of new property or incorporating the project onto property already owned by the city or another public entity is desirable. This project could be completed in partnership with North Kitsap School District, Kitsap County Public Facilities District, or partnership non-profit organization. This project is identified as #21 on Figure PRO-2. (*Priority: new regional park facility*).

### Trail Acquisition and Development

The Urban Paths of Poulsbo serves as the city's vision for establishing trails for non-motorized travel within the city. Figure PRO-3 maps the network of trails and other connections that make up the Urban Paths of Poulsbo Plan vision. The UPP Plan also includes a detailed implementation table. Trail acquisition and development projects will be prioritized during the city's annual budget Capital Improvement Program (CIP) process. (*Priority: trail acquisition and improvement*)



### Park Funding Strategy

The funding for park projects comes from a variety of means – city budget park reserves, park impact fees, federal and state grants, and in-kind donations - usually through the contribution of community groups' labor and donated materials. Park projects that are placed on the 6-year CIP have received a funding commitment, usually through a combination of grants, city park reserves or impact fees, and in-kind donations.

The following is a summary of the variety of funding sources available to implement the Park Acquisition and Improvement list of projects:

**City Park and Recreation Funding.** The Parks and Recreation Department has two primary sources of funding from the city budget. The first fund contains the mitigation or impact fees that the city has collected from developers. The second, the Park Reserve fund, amounts to 5% of annual property taxes. In addition, the City Council can approve the use of .0025 of one-percent real estate excise tax for any park capital improvement project.

**Impact Fees.** Prior to the adoption of Park Impact Fees, the city collected mitigation fees for park facilities through the authority of the State Environmental Policy Act (SEPA). In October 2011, the Poulsbo City Council voted to approve an ordinance imposing park impact fees on new development under the Growth Management Act (GMA) as authorized by RCW 82.02, consistent with identified Level of Service standards. This impact fee ensures that new development pays its proportionate share of the cost of park, open space, and recreation facilities within the city.

**Grants.** A number of state agencies provide a variety of grant programs for outdoor recreation and conservation. The amount of money available for grants statewide varies from year to year and most funding sources require that monies be used for specific purposes. Grants awarded to state and local agencies are on a highly competitive basis, with agencies generally required to provide matching funds for any project proposal. In the past, Poulsbo has been very successful in receiving state and federal grants for the acquisition and development of many of its parklands.

**Conservation Futures.** Kitsap County instituted a levy in 1991 that established the Conservation Futures Fund, setting aside property taxes to purchase and annually maintain open space. The \$4 million fund was augmented by \$3 million bond in 1999. Nominated properties are ranked according to their open space value and given higher ranking for outside financial support and partial donations. This program, which deals with willing sellers, is a potential source of funding for the purchase and long-term maintenance of open space in Poulsbo.

**Conservation Easements.** A conservation easement is placed on property when a landowner agrees to protect against development in perpetuity. Conservation easements are an attractive alternative to fee-simple purchase because the land is protected from adverse development without a large outlay of public money.

**Donations.** Occasionally, landowners who wish to preserve their property donate their land to local government or a land trust with clear instructions on its future use. Owners can also donate part of the purchase price of a piece of property they sell to the city.

**Partnerships.** Through interlocal agreements, interagency cooperation, civic organization, non-profit, and other types of partnerships, the city has been very successful in providing and developing city parkland. The cost of planning, development of a site, or creating recreational programs can be accomplished through partnerships. Under state law, local service organizations and associations can supply plans, provide improvements to parks, install equipment, or provide maintenance services. These can come from individuals, organizations or businesses, and the donors benefit from tax deductions and publicity.

**Voter Approved Bonds.** Voter-approved general obligation bonds can be sold to acquire or develop parks and are typically repaid through an annual "excess" property tax levy through the maturity period of the bonds, normally for a period of 15



to 20 years. Broad consensus support is needed for passage, as a 60% “yes” vote is required. A validation requirement also exists wherein the total number of votes cast must be at least 40% of the number of votes in the preceding general election.

**Metropolitan Park District.** A discussion throughout the community regarding the formation of a Metropolitan Park District (MPD) for Poulsbo and North Kitsap has been occurring with varying degrees of support and interest over many years. The rationale for a Metropolitan Park District in North Kitsap is that many citizens who use and enjoy the city parks and recreation programs do not live within the city limits. According to RCW 35.61.010 as “A MPD may be created for the management, control, improvement, maintenance, and acquisition of parks, parkways, boulevards, and recreational facilities. A metropolitan park district may include territory located in portions or all of one or more cities or counties when created or enlarged as provided by this chapter.” Funding through a MPD could provide a more stable funding structure and source for parks and recreation programs and facilities.

Figure PRO-1: Citywide Park and Open Space Map





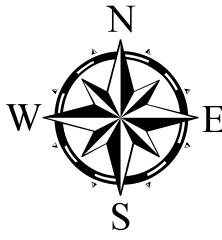


Figure PRO-2: Park System Acquisition and Improvement Plan

Non-motorized connections and trail acquisition and development priorities are developed in the Urban Paths of Poulsbo Plan and Figure PRO-3.

City of Poulsbo Planning Department GIS  
Printed on October 2021

Figure PRO-3: Urban Paths of Poulsbo Conceptual Trail Plan



Created by  
City of Poulsbo GIS  
May 2019

This map is intended for general purposes. Maps are schematic representations of physical features, infrastructure, and land ownership boundaries. The information was derived from available public records and existing sources, not from surveys.

# Appendix A: Existing Park Inventory



# Poulsbo Parks and Recreation Existing Park Land Inventory

[illegible]